

NOTICE OF COUNCIL MEETING - 22 OCTOBER 2015

Dear Councillor,

A meeting of Cambridge City Council will be held in the Council Chamber - Guildhall on Thursday, 22 October 2015 at 6.00 pm and I hereby summon you to attend.

Dated 14 October 2015

Yours faithfully

A handwritten signature in black ink, appearing to read 'AP Jackson', written in a cursive style.

Chief Executive

Agenda

- 1 To approve as a correct record the minutes of the meeting held on 23 July 2015**
(Pages 13 - 32)
- 2 Mayor's Announcements**
- 3 Public Questions Time - see at the foot of the agenda for details of the scheme**
- 4 To consider the recommendations of the Executive for Adoption**
 - 4a Housing Revenue Account (HRA) Mid-Year Financial Review (Executive Councillor for Housing)**
(Pages 33 - 112)

4b General Fund (GF) Mid-Year Financial Review (MFR)
(Executive Councillor for Finance and Resources)
(Pages 113 - 160)

4c Treasury Management Half Yearly Update Report 2015/16 to
2018/19 (Executive Councillor for Finance & Resources)
(Pages 161 - 180)

4d Council Appointments to the Conservators of the River Cam
(Executive Councillor for City Centre and Public Places)
(Pages 181 - 186)

5 To consider the recommendations of Committees for Adoption

5a Licensing Committee: Adoption of Gambling Policy
(Pages 187 - 254)

5b Planning Committee: Consultation on review of Cambridge
Fringes Joint Development Control Committee terms of
reference to determine City Deal Infrastructure Schemes
(Pages 255 - 270)

6 To deal with Oral Questions

**7 To consider the following Notices of Motion, notice of which
has been given by:**

7a Councillor Gehring

Divestment and Climate Change Motion

This Council notes:

- The threat of global climate change and the need to act against it both nationally and locally.
- The responsibility of this Council to act to reduce its carbon footprint.

Further, Council recognises the growing number of commercial, educational and governmental organisations deciding to support low carbon investment:

- Bristol Council's decision alter its investment policy to exclude companies whose core activities cover fossil fuel extraction.
- The Norwegian Government's decision to divest from fossil fuel investment in its pension fund.
- The over 150 companies, including Hewlet-Packard, BT Group & Volvo who have signed up to the "We mean business" coalition's aims.

Council notes that the University of Cambridge has this year launched a wide ranging consultation regarding carbon divestment from its £2.2bn endowment fund and several Colleges of the University considering a similar move.

In response to this Cambridge City Council calls on the Leader and Executive, as far as the law permits:

- To develop and implement a carbon-conscious strategy for its property investments. Rather than just relying on the broader climate change strategy, this more targeted strategy will preclude commercial property investments into carbon intensive buildings and favour carbon neutral or carbon positive commercial property acquisition.
- To study the energy and carbon status of existing City Council commercial properties and consider investment in energy efficiency upgrades or, if that is not practical, divestment from under-performing properties.
- To study, jointly with the County Council or independently, positive investment into a local not-for-profit renewable energy provider, similar to Robin Hood Energy in Nottingham, to address fuel poverty and climate change as a joint social justice concern.

The City Council also calls on:

- Cambridgeshire County Council to develop and adopt a similar ethical investment policy and divest from fossil fuels.
- The Cambridgeshire Pension Fund to adopt a similar ethical investment policy and divest from fossil fuels.

- The national U.K. government to support the principle of fossil fuel divestment, to stop subsidising the fossil fuel industry and to advocate for all other countries to commit to this during the COP21 global climate change negotiations later this year.
- The Leader and Executive to prepare the City Council's own statement of support for climate action and publish this at the time of COP21.

7b Councillor Hipkin and Councillor Holland

Promotion of Local Democracy

Mindful of the need to engage the public as fully as possible in the democratic life of the city and at the same time acknowledging the severe financial pressures we are under, this Council calls for a comprehensive review, undertaken by the Civic Affairs Committee or a sub-group of that committee, of the ways in which the council can most effectively combine its responsibilities to promote local democracy while at the same time ensuring the prudent use of resources.

7c Councillor Gillespie

City of Sanctuary

This Council wishes to assist the most vulnerable people hoping to come to Cambridge to seek refuge and sanctuary from war and persecution.

The UN refugee agency has asked EU Member States to immediately take 200,000 additional refugees to lessen the humanitarian crisis. In response, the EU has adopted a quota system which the UK Government has refused to participate in. Rather than the 25,000 that would represent its 'fair share' of migrants (spreading this across the country would mean about 50 refugees being accommodated in a city the size of Cambridge), the Prime Minister has instead announced that his Government would make provision for only 4,000 each year.

We recognise the strong support local communities, voluntary bodies, faith groups and others in Cambridge already give to those

seeking refuge and sanctuary. The strength of public feeling was well expressed in the two 'Cambridge Welcomes Refugees' marches on the 5th of September and the 10th of October. Over 500 people in Cambridge have signed a petition saying "We are willing to house Syrian refugees; please rescue more of those fleeing the conflict.

This council pledges to become a City of Sanctuary, and accordingly to call on the Leader and Executive to:

- Work with the City of Sanctuary network, the Regional Strategic Migration Partnership, and also local groups like Refugees Cambridge to develop a plan that would allow refugees to be housed within the City in volunteer's homes, through schemes similar to that used in Oxford ('Host Oxford').
- Consider what support can be given to donation efforts, providing supplies to refugees in Calais.
- Ask Cambridge Live if it would hold a benefit concert, raising more money for supplies, and promoting the benefits that multiculturalism brings to our society.
- Review its own budgets, services and policies to check that these are adequately supporting refugees and present no impediment to the accommodation in private homes of refugees.
- Apply for Government funding under the Syrian Vulnerable Person Relocation (SVPR), the Gateway Protection Programme (GPP) and European Refugee Fund (ERF) schemes to help support its efforts to provide housing for refugees.
- Write to the City's Universities encouraging them to consider extending their funded studentships to include more places specifically for refugees.

7d Councillor Owers and Councillor M Smart

Climate Change

Cambridge City Council notes:

- The risk to both the planet and Cambridge from Climate Change, and this Council's commitment to tackle the issue, as expressed both by its Climate Change Strategy, which is

currently being reviewed, and its role as a signatory to the Nottingham Declaration.

- The need to show leadership in advocating a fossil-fuel free future, both in terms of the council's own policies, including its investments, and external engagement.
- That the Law Commission reviewed the meaning of fiduciary duty as it applies to investments in 2014, concluding that "Where trustees think ethical or environmental, social or governance (ESG) issues are financially material they should take them into account."
- That there is nonetheless a risk for this Council in any non-financial considerations in investment policy, and therefore before any such change, the implications should be studied and considered carefully.
- That the University of Cambridge have this year launched a wide ranging report into its £2.2bn endowments fund.

Cambridge City Council therefore resolves:

- To ask the Head of Finance to author a report to Strategy and Resources committee outlining the options for, as well as the risks associated with, the implementation of an ethical investment policy, in relation to both direct investments and our Treasury Management strategy, with a particular emphasis on the issues of companies that are associated with investments in fossil fuels, and fossil fuel disinvestment.
- To engage with local businesses and community groups, including Fossil Free Cambridgeshire, Cambridge Carbon Footprint and Transition Cambridge, during the forthcoming Climate Change Strategy consultation in order to explore the potential for supporting the move to a fossil fuel free future.
- To call on Cambridgeshire County Council to consider an ethical investment policy and disinvestment from fossil fuels.
- To call on the Cambridgeshire Pension Fund to consider an ethical investment policy and disinvestment from fossil fuels.
- To call on the national U.K. government to stop carrying out policies that harm the fight against climate change (such as recent changes to Feed-In Tariffs and other subsidies for green energy, changes to planning policy, and cuts to Green Deal Finance), support the principles of fossil fuel divestment and stopping subsidies to the fossil fuel industry, and advocate

for all other countries to commit to this during the COP21 global climate change negotiations later this year.

- To direct the Chief Executive to write to the University group asking them to share the conclusions of their review as and when they are available, so that the Head of Finance and the Pension Fund can consider this work in their reviews.

7e Councillor Price and Councillor Johnson

Trade Union Bill

This Council:

Notes with concern the Trade Union Bill which is currently being proposed by the Government and which would affect this Council's relationship with our trade unions and our workforce as a whole.

Rejects this Bill's attack on local democracy and the attack on our right to manage our own affairs.

Is clear that facility time, negotiated and agreed by us and our trade unions to suit our own specific needs, has a valuable role to play in the creation of good quality, responsive local services. Facility time should not be determined or controlled by Government in London.

Is pleased with the arrangements we currently have in place for deducting trade union membership subscriptions through our payroll. We see this as an important part of our positive industrial relations and a cheap and easy to administer system that supports our staff. This system is an administrative matter for the Council and should not be interfered with by the UK Government.

This Council therefore resolves to:

- Support the campaign against the unnecessary, anti-democratic and bureaucratic Trade Union Bill.
- To continue its own locally agreed industrial relations strategy and will take every measure possible to maintain its autonomy with regard to facility time and the continuing use of check-off.

7f Councillor Moore

Open Access Policy

Cambridge as a City which actively seeks to reduce discrimination against those with disability in the Built Environment.

Council notes that those with disabilities are impeded by a variety of obstacles as they move through the built environment in Cambridge, and that many of these are outside the direct control of the City Council (e.g. on public highway, in shops, on public and private land including NHS premises, and the behaviour individuals and business).

Council notes that discrimination worsens inequality by damaging the health, well-being, life chances, life expectancy, productivity and wealth of those affected. This is recognised by the World Health Organisation (WHO) and United Nations. Reducing such inequity plays an important part in the WHO Healthy Cities program and city sustainability.

Council notes that the difficulties in reducing or removing these obstacles are legion and has made a good start at tackling the issue with the Cambridge City Centre Accessibility Review Action Plan.

Council notes that only a small proportion of all those with a disability are easily recognised, and that most of our citizens over 60 will have impairments.

Council notes the breadth of issues which include

- Obstacles on road and pavement that impede progress, confuse guide dogs, create trip and other hazards, have insufficient contrast to be recognised by some visually disabled
- Route obstacles such as traffic lights with timings too fast for a slower person to cross, lights without a tactile feedback button for deaf-blind, poor and confusing road crossings
- Support issues such as public seats without a variety of heights, available public toilets, disabled drop off and collection points
- Behaviours that create problems including narrowing a cycle path so that those cyclists with balance problems are

prevented from using that route, wheelie bins on the pavement, pavement conflicts between disabled pedestrians and cyclists, construction activity which diverts disabled people onto the road or provides barriers with poor visibility causing a trip hazard them.

Council notes that there are solutions (even if partial) for all the City's Open Access issues and that a clear statement of principle, of our intention and direction, will help empower all the City's residents, organisations and businesses to become more aware and active in support of our Open Access Policy.

The Council endorses the principle of Open Access in our Built Environment: our Built Environment should not discriminate against citizens and visitors with disability of any form,

- will actively seek to reduce such discrimination in all publicly accessible areas of the City,
- recognises that, in order to reduce this discrimination, it needs to work with many organisations and agencies, public and private, and with its citizens to develop policies and practices which reduce the existing obstacles for disabled walkers and cyclists, and for those using other forms of transport,
- recognises that a means to prioritise, measure and publicly report progress, policies and the process by which they were agreed, and steer this effort is developed,
- recognises the important part that our residents, students, businesses and visitors can play and welcomes their involvement.

8 Written Questions

No discussion will take place on this item. Members will be asked to note the written questions and answers document as circulated around the Chamber.

Information for the Public

Location

The meeting is in the Guildhall on the Market Square (CB2 3QJ).

Between 9 a.m. and 5 p.m. the building is accessible via Peas Hill, Guildhall Street and the Market Square entrances.

After 5 p.m. access is via the Peas Hill entrance.

All the meeting rooms (Committee Room 1, Committee 2 and the Council Chamber) are on the first floor, and are accessible via lifts or stairs.

Public Participation

Some meetings may have parts that will be closed to the public, but the reasons for excluding the press and public will be given.

Most meetings have an opportunity for members of the public to ask questions or make statements.

To ask a question or make a statement please notify the Committee Manager (details listed on the front of the agenda) prior to the deadline.

- For questions and/or statements regarding items on the published agenda, the deadline is the start of the meeting.
- For questions and/or statements regarding items NOT on the published agenda, the deadline is 10 a.m. the day before the meeting.

Speaking on Planning or Licensing Applications is subject to other rules. Guidance for speaking on these issues can be obtained from Democratic Services on 01223 457013 or democratic.services@cambridge.gov.uk.

Further information about speaking at a City Council meeting can be found at:

<https://www.cambridge.gov.uk/speaking-at-committee-meetings>

Cambridge City Council would value your assistance in improving the public speaking process of committee meetings. If you have any feedback please contact Democratic Services on 01223 457013 or democratic.services@cambridge.gov.uk.

**Filming,
recording
and
photography**

The Council is committed to being open and transparent in the way it conducts its decision making. The public may record (e.g. film, audio, tweet, blog) meetings which are open to the public.

Anyone who does not want to be recorded should let the Chair of the meeting know. Those recording meetings are strongly urged to respect the wish of any member of the public not to be recorded.

Fire Alarm

In the event of the fire alarm sounding please follow the instructions of Cambridge City Council staff.

**Facilities for
disabled
people**

Level access to the Guildhall is via Peas Hill.

A loop system is available in Committee Room 1, Committee Room 2 and the Council Chamber.

Accessible toilets are available on the ground and first floor.

Meeting papers are available in large print and other formats on request.

For further assistance please contact Democratic Services on 01223 457013 or democratic.services@cambridge.gov.uk.

**Queries
reports**

on If you have a question or query regarding a committee report please contact the officer listed at the end of relevant report or Democratic Services on 01223 457013 or democratic.services@cambridge.gov.uk.

**General
Information**

Information regarding committees, councilors and the democratic process is available at <http://democracy.cambridge.gov.uk/>

**Mod.Gov
App**

You can get committee agenda and reports for your tablet by using the mod.gov app