



WEST / CENTRAL AREA COMMITTEE AGENDA

Chair: Councillor Simon Kightley



City Councillors for:

Castle (John Hipkin, Simon Kightley, Tania Zmura)

Market (Mike Dixon, Colin Rosenstiel, Tim Bick)

Newnham (Rod Cantrill, Sian Reid, Julie Smith)

Co-opted non-voting members:

County Councillors: Brooks-Gordon (Castle), Nethsingha (Market) and Whitebread (Newnham)

Committee Manager: Glenn Burgess
email: glenn.burgess@cambridge.gov.uk or

Telephone: 01223 457169
write to: Committee Services,
Room 11, The
Guildhall, Cambridge
CB2 3QJ

Date: Thursday 10 December 2009
Time: 7.30pm
Place: Castle End Mission, St Peters Street, Cambridge, CB3 0AE

(Despatched and place on public deposit – Wednesday 2 December 2009)

INFORMATION FOR THE PUBLIC

The Open Forum section of the Agenda: Members of the public are invited to ask any question, or make a statement on any matter related to their local area covered by the City Council Wards for this Area Committee. The Forum will last up to 30 minutes, but may be extended at the Chair's discretion. The Chair may also time limit speakers to ensure as many are accommodated as practicable.

To ensure that your views are heard, please note that there are Question Slips for Members of the Public to complete.

Public speaking rules relating to planning applications:

Anyone wishing to speak about one of these applications, may do so provided that they have made a representation in writing within the consultation period and have notified the Area Committee Manager shown at the top of the agenda **by 12 Noon on the day before the meeting** of the Area Committee.

Filming, photography and recording is not permitted at council meetings. Any request to do so must be put to the committee manager at least 24 hours before the start time of the relevant meeting.

www.cambridge.gov.uk/meetings

The Agenda

1 APOLOGIES FOR ABSENCE

2 MINUTES

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To confirm the minutes of the meeting held on 15 October 2009

4 MATTERS & ACTIONS arising from the Minutes

5 DECLARATIONS OF INTEREST

Members of the committee are asked to declare any interests in the items on the agenda. In the case of any doubt, the advice of the Head of Legal Services should be sought **before the meeting**.

6 OPEN FORUM

Refer to the 'Information for the Public' section for rules on speaking

7 POLICING AND SAFER NEIGHBOURHOOD REPORT

(Contact: Paul Griffin 01223 457045)

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8 ENVIRONMENTAL IMPROVEMENTS PROGRAMME 2009/10

(Contact: Dinah Foley- Norman 01223 457134)

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9 PLANNING APPLICATIONS

The applications for planning permission listed below require determination. A report is attached with a plan showing the location of the relevant site. Detailed plans relating to the applications will be displayed at the meeting.

9.1

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Site Address: Cambridge Tennis Club, Wilberforce Road, Cambridge CB3 0EQ
Application Number: 09/0648/FUL
Proposal: Erection of floodlights to courts, 3, 4 and 5.
Applicant: Stacey Lane Wilberforce Road Cambridge CB3 0EQ
Case Officer: Amy Lack 01223 457167
Officer Recommendation: APPROVE subject to conditions

REPRESENTATIONS ON PLANNING APPLICATIONS

Public representations on a planning application should be made in writing (by e-mail or letter, in both cases stating your full postal address), within the deadline set for comments on that application. You are therefore strongly urged to submit your representations within this deadline.

Submission of late information after the officer's report has been published is to be avoided. A written representation submitted to the Environment and Planning Department by a member of the public after publication of the officer's report will only be considered if it is from someone who has already made written representations in time for inclusion within the officer's report. Any public representation received by the Department after 12 noon two business days before the relevant Committee meeting (e.g. by 12.00 noon on Monday before a Wednesday meeting; by 12.00 noon on Tuesday before a Thursday meeting) will not be considered.

The same deadline will also apply to the receipt by the Department of additional information submitted by an applicant or an agent in connection with the relevant item on the Committee agenda (including letters, e-mails, reports, drawings and all other visual material), unless specifically requested by planning officers to help decision-making.

At the meeting public speakers at Committee will not be allowed to circulate any additional written information to their speaking notes or any other drawings or other visual material in support of their case that has not been verified by officers and that is not already on public file.

To all members of the Public

Any comments that you want to make about the way the Council is running Area Committees are very welcome. Please contact the Committee Manager listed at the top of this agenda or complete the forms supplied at the meeting.

If you would like to receive this agenda by e-mail, please contact the Committee Manager.

The next meeting of the West/Central Area Committee will be on 10 December 2009, venue: Castle End Mission

Additional information for public: City Council officers can also be emailed firstname.lastname@cambridge.gov.uk

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<http://www.cambridge.gov.uk/ccm/navigation/about-the-council/councillors/>

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West/Central Area Committee

MINUTES

Date: Thursday 15 October 2009
Time: 7:30pm – 10pm
Place: Wesley Methodist Church, Christs Pieces

Committee Manager: Glenn Burgess **Telephone:** 01223 457169
email: glenn.burgess@cambridge.gov.uk or **write to:** Committee Services,
Room 11, The Guildhall,
Cambridge CB2 3QJ

Council Members Present

City Councillors for:

Castle (John Hipkin and Simon Kightley)

Market (Mike Dixon and Tim Bick)

Newnham (Rod Cantrill, Sian Reid and Julie Smith)

Co-opted non-voting members:

County Councillors: Brooks-Gordon (Castle)

09/50 **APOLOGIES for ABSENCE**

Apologies were received from the following:

City Councillors: Colin Rosenstiel and Tania Zmura

County Councillors: Whitebread (Newnham)

09/51 **MINUTES**

The minutes of the meeting held on 20 August were approved and signed as a correct record.

09/52 MATTERS and ACTIONS ARISING from MINUTES

09/44 – Open Forum

Councillor Brooks-Gordon confirmed that Grove Lodge had been saved.

The Chair confirmed that the Committee Manager would be working with County officers to arrange a transport item at a future meeting. The Committee would like to aim for the meeting on 4 February 2010.

The Executive Councillor for Arts and Recreation confirmed that the seminar on Trees on Lammas Land and Midsummer Common had been deferred due to officer illness.

09/46 – Environmental Improvements Programme

Councillor Brooks-Gordon confirmed that the Canterbury Street area 20mph restriction had been implemented.

09/53 DECLARATIONS of INTEREST

Councillor	Agenda item	Interest
Smith	09/56	Personal interest: As relevant Executive Councillor for this subject and as resident in Robinson College (which was in the consultation area)
Hipkin	09/58	Personal Interest: A friend of the developer

09/54 OPEN FORUM

ACTION BY

Q) (i) Who should deal with rubbish in Garrett Hostel Lane and Burrells Walk? (ii) What plans are in place for Market decorations? (iii) Can Section 106 resolve the broken brick wall, muddy footpath and signage issues on the cycle path on Wilberforce Corner?

A) The Executive Councillor for Customer Services and Resources confirmed that::

(i) Provision of bins and cleanliness of the Garrett Hostel Lane and Burrells Walk areas was being reviewed by Council officers and colleges. (ii) an on-going investment programme was in place for the Market Square. For example, electrical sockets had been installed for traders. Plans were in place for 2009 decorations, but comments would be taken onboard for 2010.

(ii) The Executive Councillor for Arts and Recreation confirmed that she would liaise with Claire Rankin concerning the cycle lane issue. City and County Councillors encouraged members of the public to petition the County Council to grit the cycle paths as these were important thoroughfares.

Cllr Smith

Q) What plans are in place to address dropped curbs and access?

A) This was an issue for the County rather than City Council. The Head of Network Management confirmed that the County Council did not have a dedicated fund for dropped curbs, and that upgrades were done through its normal budgets. He stated that the issue would be looked at through the budget setting process but did highlight existing pressures.

Q) What is the criteria for allocating the one off £10,000 that has been specially allocated for dropped curbs?

The Head of Network Management confirmed that the County Council had allocated £10,000 to the issue of dropped curbs in 2009. Wards with high numbers of elderly residents would be a priority for the funding.

Councillor Bick felt that city centre areas with a high footfall rate should be a priority, as these too catered for many elderly and infirm residents. It was agreed that if additional funding was identified City Councillors could have an input into the discussions around priorities.

Q) The removal of pram arms in the passageway between Belmore Close, Badminton Close and Histon Road is causing serious issues of safety where the passageway exits into a cul-de-sac.

A) The pram arms were removed to comply with disability access criteria, but this had led to unintended consequences as people can now drive across the end of the passageway, causing safety concerns. City and County Environmental Improvement Teams would liaise to resolve the issue.

EIP Teams

Q) What can be done concerning the dusty and unpleasant paths on Queen's Green?

A) The Executive Councillor for Arts and Recreation confirmed that proposals for new paths were at the consultation stage. Claire Rankin would be contacted to provide feedback for a future meeting.

Cllr Smith

Q) Salmon Lane trees were removed in September/October 2005 and due to be replaced winter 2006. This has not occurred, when will the trees be replanted?

A) Councillor Bick had been made aware of recent correspondence and was anxious to follow it up.

Cllr Bick

09/55 RECYCLING CHAMPIONS' PRESENTATION

The Recycling Champions Coordinator introduced the item. The aim of the project was to recruit recycling champions from city residents to talk to friends and family and encourage recycling. If interested, please contact Mark Buckton, 01223 457673, Mark.Buckton@cambridge.gov.uk

In 2008 25,000 tonnes of rubbish from Cambridge went into landfill. 80% of this could be reused or recycled.

Cambridge recycles 42% of its waste, this was higher than the national average of 33%, but could be improved.

Landfill was becoming increasingly expensive, which could potentially lead to higher council tax in future. Alternatives to landfill included better use of materials, recycling alternative materials and demand management.

Actions that could be taken:

- Blue bin usage to aid recycling (residents won't have to separate items at source). Every household would receive information on recycling. Further guidance would be issued with the blue bins.
- Provision of information through contacts such as the Recycling Champion.
- Championing and networking to increase recycling.

Q) What can be done to reduce rubbish from supermarket packaging? It was suggested 80% of waste comes from supermarket packaging.

A) Some reduction work was being undertaken with supermarkets. People could choose to buy products with less packaging, and so influence supermarkets through consumer trends.

Q) What is the role of City Rangers, particularly cleaning up after students?

A) Specific work was done through the Council to educate temporary residents such as students. Work was also being undertaken with Colleges.

Q) Asked for reassurance on why blue bins were sorted at Peterborough/Waterbeach instead of somewhere closer.

A) Cambridge City Council had entered into a joint procurement process with other local authorities. The Peterborough plant was key to the bid due to capacity issues, ie it was the only one that could handle the amount of waste. Waterbeach was involved in the process as a specialist recycler of black bin waste.

The County Council Waste Officer could attend future meetings to discuss issues if desired.

An anaerobic waste recycling unit was coming on-line in March 2010 to produce electricity from Cambridge waste and educate visitors as per the Eden Project.

The Committee took on board public comments concerning a desire to undertake more recycling and the Executive for Councillor for Climate Change was expected to lobby Government for new ideas concerning recycling, new material usage and demand management to reduce consumption.

The County Council had a grant available for recycling initiatives.

09/56 'IMPROVE YOUR NEIGHBOURHOOD' PROPOSED PROJECT LIST FOR FUTURE S106 FUNDED RECREATION AND OPEN SPACE PROJECTS

The Recreation Officer (Growth Projects) introduced the report to members. It was noted that priority listing No: 2 of the Area Project recommendations (Floodlit all weather pitch at the University Sports Complex at Wilberforce Road/access for public) should now be considered as a CITYWIDE project.

It was also noted that the following projects (noted in the officer's report as not being eligible) could now be considered for S106 funding:

- No: 4 Nest Box Scheme
- No: 8 Bee Friendly Areas
- No: 9 Demonstration Wildlife Garden

Mr Baxter asked who decided where S106 money was spent. His understanding was that the money should be spent in the locality of the development and that the public should be engaged with this process. It was noted that the Planning Obligation Strategy referred to government guidance that was out of date.

The Executive Councillor for Climate Change and Growth confirmed that a new Planning Obligation Strategy was planned in light of the new government guidance. She agreed that S106 money should be spent to mitigate the impact of any development, but noted that it could not always be spent in the *specific* locality. It was also confirmed that part of the policy allowed for funds to be used for citywide projects.

Members discussed the individual projects in detail but noted that it was difficult to make firm decisions due to the limited information provided.

Members APPROVED the following Area projects:

- Paddling pool Improvements Lammas Land (by 9 votes to 0)
- BMX bike play facility Lammas Land (by 5 votes to 0)
- New shelter Lammas Land /park infrastructure improvement (by 2 votes to 0)
- Kiosk area improvements Lammas Land (by 5 votes to 0)
- Improvements to river access Lammas Land (by 6 votes to 0)
- New benches on Lammas Land (by 6 votes to 0)

Members APPROVED the following CITYWIDE projects:

- Kelsey Kerridge refurbish climbing wall & build new bouldering wall (by 6 votes to 0)
- Jesus Green path works / to main London Plane Ave (unanimously)
- Christ Pieces - creation of winter garden along Pikes Walk (by 6 votes to 0)
- Floodlit all weather pitch at the University Sports Complex at Wilberforce Road/ access for public (by 4 votes to 3)

Members APPROVED the following additional projects:

- Nest boxes scheme / identify suitable council owned buildings for erection of boxes (by 6 votes to 0)
- Bee Friendly areas (by 6 votes to 0)
- Demonstration wildlife garden (by 6 votes to 0)

09/57 COMMUNITY DEVELOPMENT AND LEISURE GRANTS

The Chief Executive of the Cambridgeshire Community Foundation (CCF) introduced the report to members and covered each application in detail.

CCF Ref WEB 1173: The Friends of Midsummer Common (FoMC)

The Head of Active Communities confirmed that consultation was ongoing with FoMC and local residents concerning this issue. A report would be produced and circulated to members of the Area Committee for comment, prior to the Executive Councillor making a decision.

Through discussion, members decided to approve the full amount (£1,500 for trees, tools and equipment) as not to delay the start up of the project if and when Council permission was granted.

Members approved (unanimously) the following officer recommendations:

£1500 to be offered to Friends of Midsummer Common for trees/equip subject to 1.) permission for plating from council and 2.) confirmation that safe/secure storage has been found – offer valid until 31 Jan 2010 after which date money to be released

CCF Ref 1811: Social Committee of the Parish of the Ascension

Councillor Hipkin highlighted the quality and inclusiveness of these events and noted the high attendance rates. He felt that, due to no admission charge and the accessible location, they particularly benefitted low income groups, the mobility impaired, older people and children.

It was suggested that the officers recommendation be ammended to award funding of £750 (not £500).

Members approved (unanimously) the following recommendations as amended by Councillor Hipkin:

£750 to be offered to Social Committee of the Parish of the Ascension for New Year Gala Concert.

CCF Ref WEB 2636: Windsor Road Residents Association

Members voted unanimously to defer detirmining this application until the allocation of grants in 2010/11.

09/58 APPLICATIONS FOR PLANNING PERMISSION

These minutes and the appendix should be read in conjunction with the reports on applications to the committee, where the conditions to the approved applications or reasons for refusal are set out in full and with the Amendment Sheet issued at the meeting. Any amendments to the recommendations are shown.

Full details of the decisions, conditions of permissions and reasons for refusal may be inspected in the Environment and Planning Department, including those that the committee delegated to the Head of Development Control to draw up.

Site Address: Pinehurst South, Grange Road
Application Number: 09/0583/FUL
Proposal: Erection of one-bed flat over existing parking bays (joint application with 09/0584/CAC).
Applicant: C/o Estate Office Midsummer Meadows Cambridge CB4 1JT
Officer Recommendation: APPROVE subject to the satisfactory completion of the s106 agreement by 31st October 2009 and subject to conditions.
Public Speaker:
DECISION: APPROVED (7-0) as Agenda, with the addition of the conditions and second resolution shown below: An alternative recommendation is required should the Unilateral Undertaking not be completed in time: Unless prior agreement has been obtained from the Head of Development Services, and the Chair and Spokesperson of this Committee to extend the period for completion of the Planning Obligation required in connection with this development, if the Obligation has not been

completed by 31st October 2009 it is recommended that the application be refused for the following reason(s).

The proposed development does not make appropriate provision for public open space, community development facilities in accordance with the following policies, standards and proposals 3/8, 5/14, 8/3 and 10/1 of the Cambridge Local Plan 2006; and policies P6/1 and P9/8 of the Cambridgeshire and Peterborough Structure Plan 2003.

09/59 Date of Next Meeting

The next Meeting was confirmed for 10 December 2009.

Meeting finished at 10pm.

Chair

Additional information for public:

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Policing and Safer Neighbourhood report - Cambridge City West Neighbourhood

December 2009



Steve Kerridge,
Neighbourhood Policing
Inspector

Paul Griffin, Strategy Officer
(Community Safety),
Cambridge City Council



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1. Introduction

Aim

The aim of the Neighbourhood profile update is to provide an overview of action taken since the last reporting period, identify ongoing and emerging crime and disorder issues, and provide recommendations for future priorities and activity in order to facilitate effective policing and partnership working in the area.

The document should be used to inform Area Committee meetings, multi-agency neighbourhood action groups and neighbourhood policing teams, so that issues can be identified, effectively prioritised and partnership problem solving activity undertaken.

Methodology

This document was produced using the following data sources:

- Crime and Incident data, from and as a comparison data from July 09 – October 09¹, March 09 – June 09 and as a comparison July 08 – October 08.
- Information from the Neighbourhood Policing teams, December 2009.
- Cambridge City Council, City Services data, July – October 2009 and as a comparison July 08 –October 08.

¹ This profile was written in November, therefore data for November could not be included.

2. Previous Priorities & Engagement Activity

Previous Priorities

At the Area Committee meeting on 20th August 2009, the following issues were adopted as priorities. The tables below summarise action taken and the current situation regarding the priorities which were set:

1. Vehicle and Cycle Related ASB in City Centre	
Objective	<ul style="list-style-type: none"> • Gather and present information back to the committee concerning the findings of Police patrols at the specific locations identified. • Seek where appropriate to take enforcement action and educate offenders as to the issues raised by the Area Committee • Formalise a multi-agency forum for the discussion of taxi - related issues led by the City Council Licensing Enforcement Team of which representatives of the Taxi Operators, Fire and Police are members
Action Taken	<p>Joint patrols have been carried out in the evening peak times with Legion Parking, to tackle parking issues throughout the city centre. During the period there have been 72 prosecutions of drivers of motor vehicles and 104 for cyclists through fixed penalty.</p> <p>The hotspot for obstruction by vehicles remains St Andrew's Street with 30 tickets issued for over-ranking by taxis. The multi-agency taxi workshop was completed as agreed in response to this. And some pieces of work that were agreed at this workshop – such as the production of a night time map and guide – have been completed.</p> <p>Speed checks have been carried out in areas highlighted by members of the public including a investigating a perception of speeding at Kings Street that resulted in 5 warning letters being sent to vehicle owners. In Chesterton Road 4 Fixed Penalty Notices were issues for excess speed.</p> <p>A multi-agency project in support of these objectives began on 26 October, the first working day after the clocks went back,</p>

and continued for five evenings. Four events were based in the city centre. The fifth was at Riverside.

The police issued 116 fixed penalty notices (FPNs) to cyclists riding without lights or otherwise cycling unsafely and Council staff fitted lights to the bikes of 114 of these. The lights were funded by a grant from the Community Safety Partnership.

Fewer FPNs were issued this year than in the comparable period last year when 217 were issued. This was principally because there were fewer cyclists without lights.

To emphasise the “safe cycling” message, county officers promoted free ‘Bikeability’ adult cycle training and also helped identify cycle defects and advise people on the importance of keeping a bike in good repair. Posters promoting lights and high-visibility wear were displayed throughout the city during the week.

The week of action was reported on by the Cambridge Evening News, Student Union paper and also featured as part of the national ‘Tonight’ show on ITV.

During “Freshers’ week” the West Team provided many inputs to first year students highlighting cycling offences and the steps they can take to keep themselves safe.

Speed Survey

In response to concerns about vehicles exceeding the 20 mph speed limit in Emmanuel Road a speed survey was undertaken. The results are as follows:

Emmanuel Road between 15th & 22nd October 2009		
	West	East
Speed Limit: 20mph		
Total Vehicles	8034	23465
Average (MPH)	25	25
Total exceeding ACPO guidelines (10%+2)	4183	13211
Percentage exceeding ACPO Guidelines	52.07%	56.30%

Current Situation	St Andrew's Street continues to be a hotspot for obstruction as reflected in the prosecutions during the period and feedback from local traders. Cycling offences still -and will- occur across the city centre but patrolling continues at key locations to seek to engage those behaving anti-socially and/or placing themselves or others at risk.
Continue or Discharge?	Continue. However, the committee should perhaps define what is the ultimate goal sought, to assist in identifying when disengagement from this as a neighbourhood priority in the future is appropriate.

2. "Purse Dipping" (Theft from Person) – Market Ward

Objective	<p>Reduce the number of thefts from person in the Market ward during the next period compared to the previous period and same period in 2008.</p> <ul style="list-style-type: none"> • Identify suspects, gather best evidence and seek to bring to justice any person involved in thefts. • Increase awareness amongst persons in the ward of active "dippers" whilst not disproportionately increasing fear of crime.
Action Taken	<p>A total of 65 hours of plain clothes patrols were carried out in hotspot shops and cafes in order to identify suspects in addition to routine patrolling.</p> <p>A London-based female detained in Ely for purse dipping and shown to have been active in Cambridge City similarly, received -in addition to wider court penalties- an ASBO banning her from the County of Cambridgeshire.</p> <p>A surgery was held in the Grafton Centre providing crime prevention advice and an awareness of purse dipping in addition to full days of action held in the City centre and the Grafton Centre using plain clothes officers and uniformed officers to demonstrate to members of the public ways in which they could protect themselves from this type of offence.</p>

	<p>Local stores have been visited by the team to ensure that staff are aware of the issue and to encourage them to remain vigilant for suspicious persons.</p> <p>The Neighbourhood Team have been –and are being– supported throughout December with additional resources to staff and deliver a retail crime initiative in the lead up to Christmas. In the previous two years the seasonal initiative has attracted acclaim from Cambridge Business Against Crime and has secured the apprehension of 160+ retail offenders.</p> <p>In 2008 despite a national increase in shop theft, Cambridge City saw a small decline during the initiative against the national trend.</p>
Current Situation	<p>Levels of offence have increased slightly during the period (71 up on 56 in the same period last year and 66 in the previous reporting period).</p> <p>There are no hotspots with offences occurring across the City Centre mainly in and around the shopping centres and at licensed premises.</p>
Continue or Discharge?	<p>Discharge.</p> <p>The retail crime initiative is focused on this as central to their brief.</p>

Engagement Activity

Monthly Surgeries continue to be being held in the Central Library, Newnham Croft School and the Co-op on Histon Road. The Constabulary website www.cambs.police.uk details engagement events and opportunities under the section entitled “My Neighbourhood”.

A surgery has been held in the Grafton centre with another one planned for December. This surgery focussed on Purse Dipping but Police Officers, PCSOs and Community Safety Officers were on hand all day to respond to queries from residents and users of the area.

PCSOs have carried out door to door surveys in the streets surrounding The Grafton centre. The feedback from these surveys has been used to assist in identifying the priorities for the area.

A surgery was held in Castle during November. This event was organised by the local PCSO who invited along the fire service to provide fire safety advice and made arrangements to carry out home surveys for local residents.

Officers have also worked with trading standards on a day of action against rogue traders in the Newnham area and worked along side the City Council making environmental improvements to an area at Lammas Fields.

Business engagement – Two separate meetings have taken place with representatives from businesses in Sussex Street and Burleigh Street. Discussion centred around issues associated with street drinking and the street life community. Action plans have been agreed for both these areas and follow up meetings will take place to review progress.

‘Pubwatch’ meetings have continued to meet since the last Area Committee. Issues discussed included ‘pre loading’ of alcohol by individuals prior to them visiting the pubs and clubs in the city.

Citywide Priorities

Alcohol related violent crime – This issue remains a citywide partnership priority for which there is a dedicated task group chaired by the Chief Inspector (Communities). Recent work has included Taxi Marshals in the city centre, support for the Street Pastors service on a Friday night, safer socialising awards, high visibility patrolling and arrangement of a care and triage tent in the city centre on high demand days over Christmas. High visibility police work continues to take place in the city centre.

The Cambridge night map has been produced by ‘Love Cambridge’ since the last Area Committee, part funded by a Safer City Grant. This map provides useful information including details of premises that have been awarded a safer socialising status, useful contact numbers, locations of taxi ranks etc. A copy has been placed in every student pigeon hole.

Anti-social behaviour – Ongoing pieces of work that have continued to take place include the city ‘Task and Target’ meeting which is a multi-agency forum set up to manage the street life community in Cambridge. The group is responsible for supporting individuals and taking forward enforcement activity when appropriate. The city’s Problem Solving Group continues to meet which is responsible for working with individuals involved in causing anti-social behaviour in Cambridge. Tactics used by the group include injunctions, Anti-social Behaviour Contracts (ABCs), Anti-social Behaviour Orders (ASBOs),

diversionary work and meetings with parents and young people at an early stage to find solutions to problems.

The multi agency “Streets project” has been delivering a programme of workshops to year 8 and 9 students across the city. The project aims to raise young people’s awareness of what anti-social behaviour is, its impact on communities and what to do if you are a victim of anti-social behaviour. The agencies involved in delivery the workshops include, the City Council, Police, Fire Service and Addaction. Schools covered so far include Manor, Coleridge, and Parkside. St Bedes and Chesterton are to follow next.

Burglary of homes – Partnership days of action have been arranged taking place one Saturday every month. These events have involved fire officers, council staff and police and PCSOs visiting all the households in an identified area to provide crime prevention advice, fire safety advice and free registration with SmartWater. These days of action complement the police led work to tackle offenders responsible for these crimes. The Cambridge ‘Bobby Scheme’ which is responsible for providing free home security upgrades to residents over 60 years of age, or identified as vulnerable, received Home Office funding in August to provide this service for free to an additional 500 properties in Cambridge.

Cycle theft – In late September a new “Lock it don’t lose” campaign was launched to raise awareness of cycle theft prevention in the city. The campaign promoted locking your bike to a fixed object using a good quality lock; it also promotes www.immobilise.com to encourage bike owners to register their frame number.

Further to this, work is ongoing to establish an information sharing network between all the cycle shops in the city and the Police and city council.

3. Emerging Issues

Neighbourhood trends

Total crime in City West has seen a large reduction in comparison to both the previous period and the same period last year. Cycle theft, violent crime and theft from shop offences were the main contributors to the total number of offences. Dwelling burglaries and vehicle crime have seen a reduction. However, in contrast non-dwelling burglaries have seen an increase, which was believed to have been caused by a series of offences targeting College premises during the summer months. Anti-social behaviour (ASB) incidents remain relatively stable against the previous period and are much lower than the same period last year.

Newnham

- Total crime in Newnham has seen a reduction of 27% from the previous period. Reductions were mainly seen in dwelling burglary, and vehicle crime.
- Dwelling burglaries have fallen from 25 offences reported in the previous period to only 5 offences. No trends were identified between these offences.
- Violent offences have increased during the period with 31 offences reported during the period. The majority of these occurred during the summer holidays with 12 reported in July (5 of which related to the same incident) and 10 in August (these were mainly related to youths throwing stones and causing problems in the Lammas Land/Fen Causeway area).
- Fifteen thefts from vehicle offences were reported during the period, which is equivalent to a 50% reduction compared against a previous period. These offences occurred in August, September and October. Four of these were reported on Grantchester Road, with a further 4 offences occurring on Perry Court (2 offences) and Adams Road (2).
- Cycle theft in Newnham remains relatively stable. The offences were relatively spread out across the ward with the greatest density of offences clustered in the area surrounding Grantchester Street (Owlstone Road/Grantchester Meadows) and Selwyn Road.
- ASB incidents have seen a large reduction against the previous period and are lower than that recorded in the same period last year. These were mostly clustered around the Lammas Land area and in the area of

Grantchester Street (Owlstone Road/Grantchester Meadows) and Selwyn Road. The majority of incidents were youth-related, often reporting rowdy and abusive youths causing problems for local residents.

- Between July and October there were 13 reports of abandoned vehicles in the ward, compared with 13 during the same period last year. This included 3 vehicles, which were not on site following inspection and 1, which was later claimed by its owner. CLE26 notices were also issued to 4 offenders on behalf of the DVLA for not displaying road tax on a public highway and will result in fines issued by the DVLA. A further 2 vehicles were impounded on behalf of the DVLA for not having valid road tax. One of these vehicles was claimed following payment of a fine to the DVLA and the other vehicle was destroyed. Clerk Maxwell Road (3 reports) was a hotspot during this period. There were no specific hotspots during the 2008 period.
- Between July and October there were 13 reports of flytipping in the ward compared with 18 during the same period last year. All were removed within 24 hours and there was sufficient evidence to issue a warning letter to a domestic offender. Waste transfer documentation was also requested from three trade offenders. Lammas Land (5) was a hotspot during this period and one offence resulted in the formal warning letter being sent. Lammas Land was also a hotspot in the 2008 period, but with 8 reports.
- 10 derelict cycles were dealt with between July and October compared with 41 during the same period last year. There were no specific hotspots.
- No needles were found between July and October, compared with 6 during the same period last year.
- 5 items of graffiti were removed by the City Rangers between July and October, compared with 4 during the same period last month. Trumpington Road (3 items) was a hotspot in the 2009 period compared with West Road in the 2008 period, also with 3.

Castle

- Total crime in Castle ward has increased by 8 offences from 159 in the previous period.
- Dwelling burglary offences have seen a reduction of 32% from the previous period (from 28 offences to 19). Six of these offences relate to a series of College burglaries in October targeting new students.

- Non-dwelling burglaries have seen an increase during this period with 19 reported (compared to 9 in the previous period). This is comparatively higher than the level recorded for the same period last year (5 offences). The increase in offences can be attributed to a series of 8 offences during July and August where College premises were targeted. This series was believed to be part of a larger series of offences targeting College premises across the City (classified as “burglary other than in a dwelling” as students had moved out of the premises for the summer months).
- Theft from vehicle offences remain stable against the previous period. These were all relatively spread out across the ward.
- Cycle theft levels remain consistent with the previous period, with offences relatively spread out across the ward, and minor clusters of offences seen in the area of Castle Street/Mount Pleasant and in and around Oxford Road (to the north of the ward).
- ASB incident levels have increased during the period to 74 reported. The majority of the incidents were clustered in and around Castle Street/Magdelene Street/Mount Pleasant and in and around Oxford Road (to the north of the ward). The majority of the incidents in the Castle Street area were disturbances relating to drunken behaviour (July and August), while several of the incidents mention youths “free-running” (building hopping) over buildings in the area (September).
- Between July and October there were 12 reports of abandoned vehicles in the ward, compared with 12 during the same period last year. This included 4 vehicles, which were not on site following inspection and 1, which was later claimed by its owner. CLE26 notices were also issued to 2 offenders on behalf of the DVLA for not displaying road tax on a public highway and will result in fines issued by the DVLA. 1 vehicle was impounded on behalf of the DVLA for not having valid road tax, but was claimed following payment of a fine to the DVLA. In addition, another offender was issued with a fixed penalty notice and 1 vehicle was destroyed as the owner could not be traced. There were no specific hotspots. Oxford Road (4 reports) was a hotspot during the 2008 period.
- Between July and October there were 11 reports of flytipping in the ward compared with 11 during the same period last year. All were removed within 24 hours and there was sufficient evidence to issue a warning letter to a domestic offender. There were no specific hotspots during either period.

- 6 derelict cycles were dealt with between July and October compared with 29 during the same period last year. There were no specific hotspots during the 2009 period, but Lexington Close (4) was a hotspot during the 2008 period.
- No needles were found between July and October compared with 4 during the same period last year.

Market

- Total crime in the ward has seen a reduction compared to both the previous period and the same period last year.
- Violent crime offences remain fairly static against the previous period and the same period last year. The most frequent places for offences to occur were on St. Andrews Street (31), Lion Yard (19), Sidney Street (15), and Regent Street (13).
- Dwelling burglary offences have seen a reduction during the period. These were all relatively spread out across the ward. Two of these offences targeted College properties.
- Robbery offences have seen a large reduction from 25 in the previous period (24 in the same period last year) to only 8 reported during the latest 4 month period.
- Theft from vehicle offences have increased compared to the previous period but remain consistent with the same period last year. The majority of these offences were clustered around Newmarket Road/Maids Causeway. MO consisted mainly of smashing windows to gain entry and removing various items (usually items left on display). It is believed these offences are linked to a series of vehicle crimes in City East.
- Cycle theft remains consistent with previous period and is much lower than in the same period last year. Offences were relatively spread out across the ward with the highest levels of offences occurring on Parkside (17), Sidney Street (15), Regent Street (15), Trumpington Street (15) and Kings Street (12) over the last 4 months.
- There were 619 incidents reported during the period, which is relatively consistent with the previous period. Comparatively, this is far lower than the 700 incidents reported in the same period last year. The majority of the incidents were reported on Sidney Street (61), Regent Street (48), St.

Andrews Street (35), Parkside (24), Rose Crescent (23), and Market Street (22). The majority of these incidents were alcohol-related or youth-related.

- Between July and October there were 6 reports of abandoned vehicles in the ward, compared with 9 during the same period last year. A CLE26 notices were also issued to 1 offender on behalf of the DVLA for not displaying road tax on a public highway and will result in a fine issued by the DVLA. The other vehicles were not on site following inspection.
- Between July and October there were 153 reports of flytipping in the ward compared with 115 during the same period last year. All were removed within 24 hours and there was sufficient evidence to issue 5 warning letters and 1 verbal warning. In addition, 3 Section 47 notices were issued, 1 of which resulted in a fixed penalty notice for non-compliance. Waste transfer documentation was also requested from 16 offenders. Kings Parade (13), Market Street (12) and St John's Street (10) were the hotspots during this period and resulted in one of the Section 47 notices, the fixed penalty notice and one of the warning letters. Regent Street (10) and Sidney Street, Petty Curry and Market Hill (each with 7) were the hotspots in the 2008 period.
- 384 derelict cycles were dealt with between July and October compared with 523 during the same period last year. Sidney Street (31), Trinity Street (24), Bridge Street (22), St Andrew's Street and Silver Street (both 19) were the hotspots during this period compared with Sidney Street (38), Guildhall/Guildhall Street (25), Quayside and Fisher Square (both 20) and Market Hill and Trumpington Street (both 19) during the 2008 period.
- Approximately 1,390 incidents of anti-social cycling occurred between July and October, compared with approximately 895 during the same period the previous year. Most of these occurred in Sidney Street (288), Trinity Street (272), Bridge Street (249) and Market Street (224). The hotspots during the 2008 period were Trinity Street (226), Sidney Street (181), Bridge Street (144) and Market Street (133). These figures are recorded by the city rangers every time they speak to a cyclist.
- 278 needles were removed between July and October compared with 91 during the same period last year. A number of larger finds included 80 on one occasion from Midsummer Common near the toilets, 29 from Adam & Eve Street, 30 from Milton's Walk, 17 from Eden Street and 15 from Trinity Street. A further 61 were removed from the Grafton West Car Park over 7 occasions and 9 over 3 occasions at Salmon Lane. During the same period last year Grafton West car park was a hotspot with 53 finds over 4

occasions, Christ Pieces with 8 over 3 occasions and Market Square with 7 over two occasions.

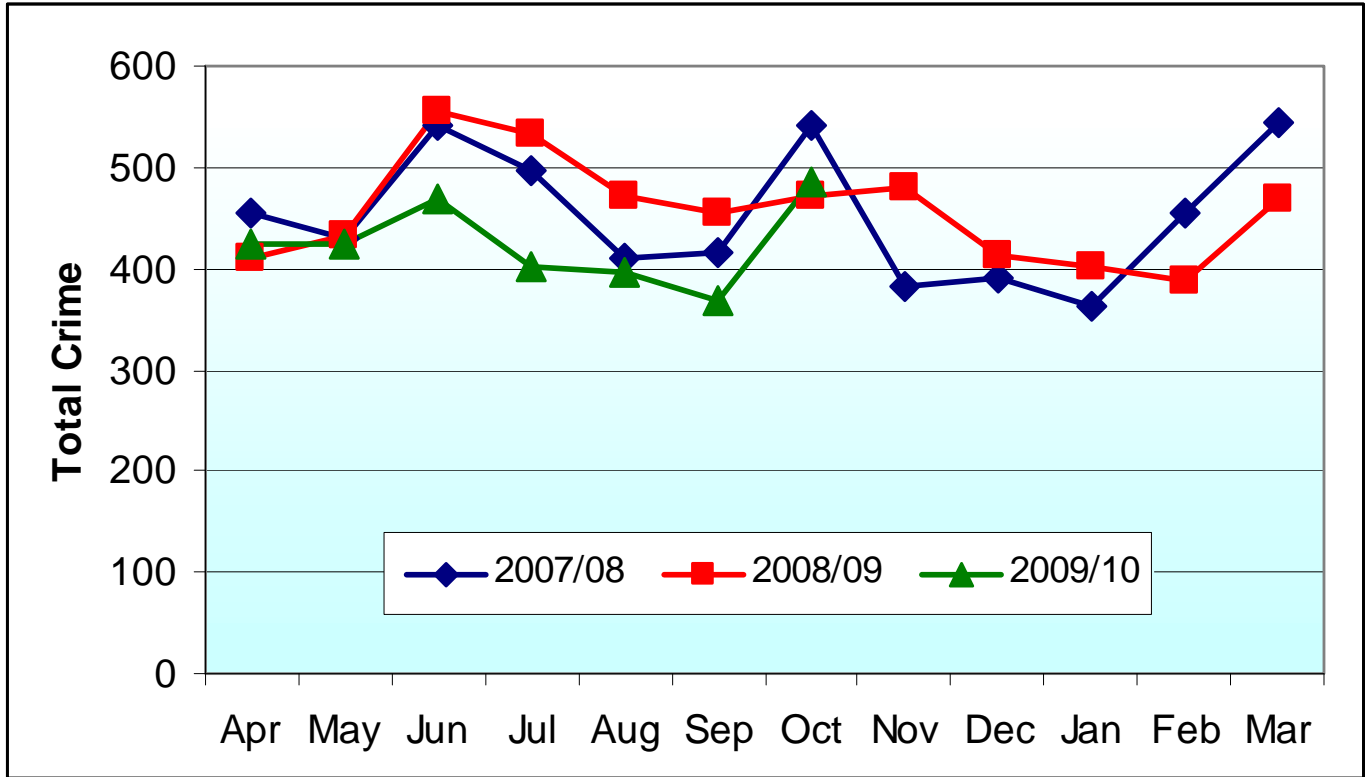
- 23 items of graffiti were removed by the City Rangers between July and October, compared with 43 during the same period last month. Hobson Street (4 items) was a hotspot in the 2009 period compared with Regent Street (6 items) and Jesus Green (3 items) in the 2008 period.
- 18 incidents of vagrancy were noted in the Market ward between July and October (80 vagrants) compared with 23 occasions (79 vagrants) during the same period last year. CCTV was informed on 5 of the 18 occasions. Christ Pieces (5 occasions) and Market Hill (4 occasions) were the hotspots during the 2009 period compared with Christ Pieces (7 occasions) and Market Hill (4 occasions) in the 2008 period.

4. Recommendations

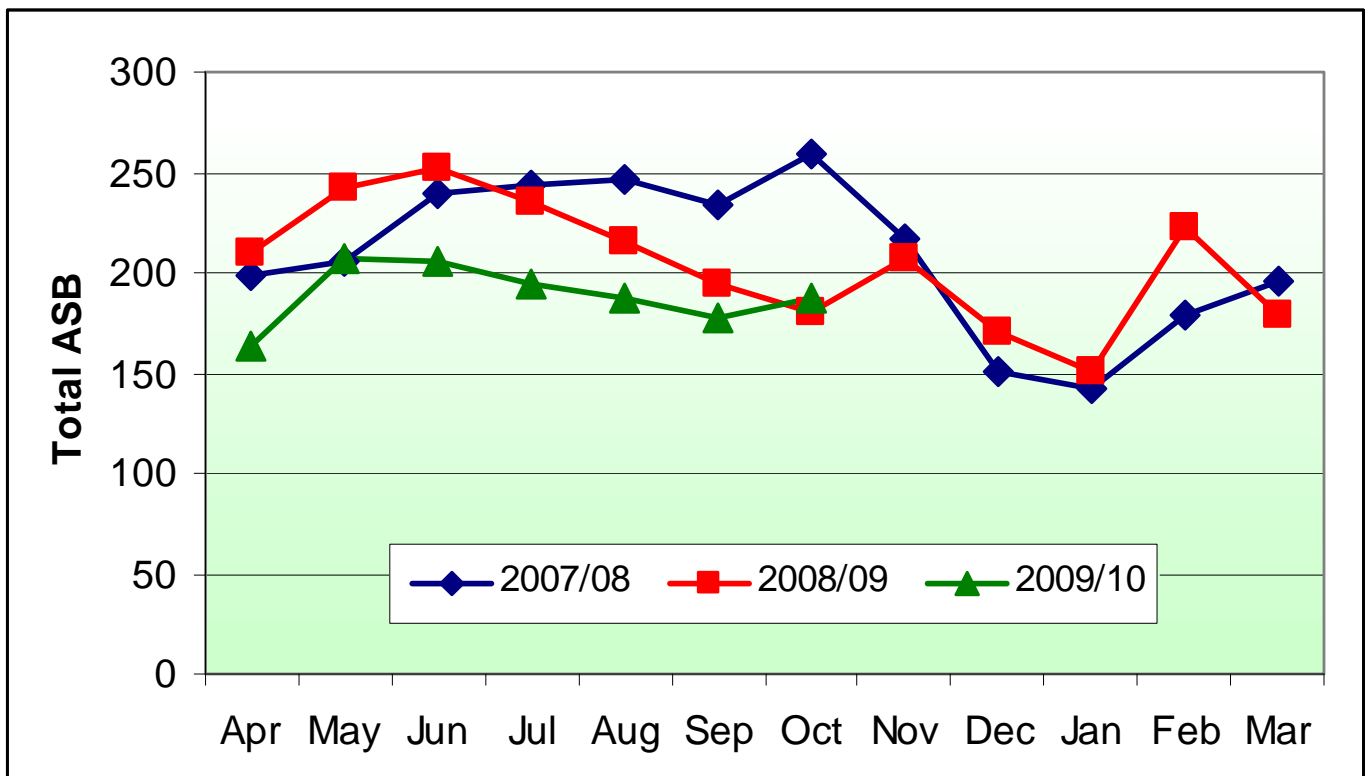
- “Streetlife” related Anti-social behaviour – Market ward
- Vehicle and Cycle Related ASB in City Centre – ultimate goal of the priority to be defined

5. Current Crime and Incident Levels

Total Crime



Total ASB



Current Crime and Incident Levels in Neighbourhood, by Ward

			Dwell. Burg.	Other Burg.	Violent Crime	Robbery	Theft of Vehicle	Theft from Veh.	Cycle Theft	Theft from Shop	Criminal Damage	Other Crime	TOTAL CRIME	TOTAL ASB
Nhod	City West	Jul 09 – Oct 09	37	59	291	11	5	57	351	248	126	466	1651	747
		Mar 09 – Jun 09	70	49	280	28	11	61	351	277	138	520	1785	756
		Jul 08 – Oct 08	28	72	293	28	6	73	420	280	124	604	1928	825
Wards	Newnham	Jul 09 – Oct 09	5	10	31	1	1	15	37	2	13	33	148	54
		Mar 09 – Jun 09	25	14	18	1	7	30	38	1	23	45	202	84
		Jul 08 – Oct 08	4	26	17	3	2	34	41	6	39	19	191	69
	Castle	Jul 09 – Oct 09	19	19	8	2	0	18	49	3	21	28	167	74
		Mar 09 – Jun 09	28	9	18	2	1	17	49	4	13	18	159	61
		Jul 08 – Oct 08	13	5	15	1	2	15	59	5	34	10	159	56
	Market	Jul 09 – Oct 09	13	30	252	8	4	24	265	243	92	405	1336	619
		Mar 09 – Jun 09	17	26	244	25	3	14	264	272	102	457	1424	611
		Jul 08 – Oct 08	11	41	261	24	2	24	320	269	77	549	1578	700

Report by: Head of Policy and Projects

To: West/Central Area Committee 10 December 2009

Wards: Castle, Newnham and Market

Environmental Improvements Programme

1. DECISIONS TO BE MADE: -

Grantchester Road Traffic Calming

Decisions: To agree to implement the traffic calming measures as appended at a cost of £15,000 following supportive public consultation.

Riverside Cycle Conflict Reduction and Environmental Improvement Scheme.

Decision: To agree to Option 1 at a further cost of £21,000

Round Church Grounds

Decision: To adopt and, in principle, part fund a proposal to reinstate railings around the grounds of the Round Church.

Mud Lane Lighting

Decision: To agree to omit the project from the Environmental Improvement project list.

2. BUDGET and DELIVERY PROGRAMME (See over)

WEST CENTRAL AREA COMMITTEE				
<i>Environmental Improvements Programme</i>				
2009-2011				
Total Budget Available to 31/3/11	£368,400			
ADOPTED PROJECTS	Approved Budget £	Total Spend previous years £	Forecast Spend 2009/10 £	Forecast Spend 2010/11 £
Round Church Grounds	7,800	0	7,800	0
Oxford Road & Windsor Road 20MPH Zone	10,500	0	5,250	0
Canterbury Street Speed Reduction	8,500	933	5,000	0
Fitzroy/Burleigh Street Phase 3 Refurbishment	100,000	0	20,000	80,000
Holy Trinity War Memorial	9,000	0	9,000	0
Grantchester Road Traffic Calming	15,000	0	15,000	0
Gough Way to Cranmer Road Timber Fence Replacement	5,000	0	5,000	0
Tree Planting Midsummer Common, Jesus Green and New Square	50,000	0	0	50,000
Riverside Conflict Reduction Scheme (provisional allocation)	40,000	0	40,000	0
Auckland St Parsonage St retaining wall	22,000	19,350	430	0
Histon Rd Recreation Ground Planting (remaining spend)	4,500	2,450	524	0
Eltisley Avenue/Marlowe Rd (remaining spend)	1,100	325	550	0
sub-totals	205,800		67,050	80,000
total adopted projects				147,050
Uncommitted Budget				221,350

SCHEMES UNDER DEVELOPMENT*	Estimated Cost £	Total Spend to Date £	Forecast Spend 2009/10 £	Forecast Spend 2010/11 £
Lammas Land Pavilion rebuild	20,000	0	0	20,000
Wall Adjacent to Union Society, Park Street	15,000	0	0	15,000
Mud Lane Lighting	5,000	0	0	5,000
sub-totals	40,000		0	40,000
total projects in development				40,000
Uncommitted Budget				181,350

*Projects agreed by Ctte to be investigated, but no budget committed. Costs shown are estimated and will depend on detailed design and site investigation. N.B. The estimated costs shown above are merely given as a rough guide until the projects can be designed and costed.

3.0 DELIVERY PROGRAMME									
ID	Task Name	Duration	Start	Finish	% Complete	Scheme Category	Lead Cllr	Project Manager	Lead Officer
1	WEST/CENTRAL AREA COMMITTEE EIP PROGRAMME 2009/11	335 days	Mon 06/04/09	Thu 29/07/10	53%				
2									
3	WEST/CENTRAL AREA COMMITTEE MEETING DATES	156 days	Thu 20/08/09	Thu 08/04/10	0%				
4	August Committee	0 days	Thu 20/08/09	Thu 20/08/09	100%				
5	October Committee	0 days	Thu 15/10/09	Thu 15/10/09	100%				
6	December Committee	0 days	Thu 10/12/09	Thu 10/12/09	0%				
7	February Committee	0 days	Thu 04/02/10	Thu 04/02/10	0%				
8	April Committee	0 days	Thu 08/04/10	Thu 08/04/10	0%				
9									
10	WEST/CENTRAL AREA COMMITTEE PROJECTS	335 days	Mon 06/04/09	Thu 29/07/10	53%				
11	Canterbury Street [Introduction of a 20mph speed limit]	154 days	Mon 06/04/09	Thu 05/11/09	100%	Minor		Jish	JV
22									
23	Oxford Road [Traffic Calming]	155 days	Mon 06/04/09	Fri 06/11/09	100%	Medium	J.Hipkin	Jish	JV
33									
34	Lammas Land [Replacement of Pavilion]	335 days	Mon 06/04/09	Thu 29/07/10	26%	Major	J.Smith	DFN	JV
48									
49	Round Church grounds [Repairs to wall & cobble surfacing]	103 days	Mon 06/04/09	Wed 26/08/09	79%	Minor	C.Rosenstell	DFN	
53									
54	Contribution toward Burielgh/Fizroy Phase 3 refurbishment [Refurbishment of street furniture/tree pits/lighting etc]	179 days	Mon 06/04/09	Thu 10/12/09	55%	Medium	T.Bick	DFN	AJ
61									
62	Manor Street/King Street [Cycle Parking Facilities]	227 days	Mon 06/04/09	Mon 01/03/10	52%	Major	T.Bick	Jish	PT
75									
76	Grantchester Rd [Traffic Calming]	254 days	Mon 06/04/09	Wed 07/04/10	50%	Medium	S.Reid	Jish	
90									
91	Gough Way to Cranmer Rd [Timber Fence Replacement]	212 days	Mon 06/04/09	Mon 08/02/10	53%	Medium	S.Reid	DFN	
103									
104	Tree Planting Open Spaces [Jesus Green, Midsummer Common & New Square]	215 days	Mon 06/04/09	Thu 11/02/10	9%	Major		DFN	

WEST/CENTRAL EIP PROGRAMME 2009/11
Date: 10th December 2009

DFN = Dinah Foley Norman
Jish = John Ikinwood

3.0 APPROVED SCHEMES – PROGRESS

3.1 Oxford Rd & Windsor Rd

A 20mph speed limit has now been introduced along with the installation of an additional speed hump on Oxford Rd.

3.2 Canterbury Street.

The 20mph speed limit proposed for Canterbury Street has also now been introduced.

3.3 Manor Street / King Street Cycle Parking

Officers are in consultation with the landowner Jesus College and with King Street Housing and anticipated that a tripartite agreement will be needed between the parties. A draft agreement has been drawn up.

3.4 Lammas Land pavilion

Officers are currently investigating an additional funding contribution from Section 106 monies as the scheme design has proved more expensive than anticipated. If a Section 106 contribution is secured, the scheme could be put to full public consultation in the new year.

Officers propose to return to West/Central Area Committee later in the year with this project.

3.5 Mount Pleasant Mobility Crossing

Two further mobility crossings have been identified in the Mount Pleasant area to bring the area up to DDA standards. An area of cobbled surfacing associated with these works has been established as being listed. This has caused some minor delays in the completion of this scheme, however once the Lead Councillor has been consulted, work is expected to start early in the New Year.

3.6 Round Church grounds

Works to the paving and wall are complete with the planting expected shortly.

3.7 Gough Way to Cranmer Road fence

A draft design has been drawn up and is with the landowner and grazier for comment prior to being costed.

3.8 Tree Planting on Midsummer Common, Jesus Green and New Square

Work is being undertaken to develop a consultation/workshop strategy to be organised by Active Communities in order to discuss with residents and other interested parties the current approaches to tree management and planting and then a scheme will go to public consultation. This work has been delayed due to the long term sickness of the Principle Arboriculture Officer.

3.9 Fitzroy/Burleigh Street Refurbishment

Consultation on the refurbishment proposals will be carried out with local residents, local residents' associations, interest groups, local traders and landowners on Tuesday 1st December. The results of this consultation will be presented to the Committee in February for a decision on whether to implement the scheme.

4.0 EXISTING SCHEMES REQUIRING DECISIONS

4.1 Grantchester Road traffic calming features

The proposals are out to public consultation at the present time with a closing date for responses of 7th December. Current indications are that support for the project is likely.

A detailed consultation analysis so far indicates that some residents are requesting further traffic calming measures which could be added to the current measures. These further measures do not preclude implementation of the current proposals which are appended herewith. Specific feed back raised by consultees will be presented to Committee in February so that it can decide whether to commission any further works.

In order to progress the project in the meantime, we would request that, given overall support from the consultation, agreement is give to implement the project at a cost of £15,000 (budget approved in April 2009).

Recommendation: Officers recommend that West/Central Area Committee agree to implement the traffic calming measures as appended at a cost of £15,000 following supportive public consultation.

Decisions: To agree to implement the traffic calming measures as appended at a cost of £15,000 following supportive public consultation.

4.2 RIVERSIDE CYCLE CONFLICT REDUCTION AND ENVIRONMENTAL IMPROVEMENT SCHEME.

West/Central Area Committee first considered this scheme in April 2009 when they agreed to provisionally allocate an estimated budget of £40,000.

They are asked to reconsider this scheme following further funding information and analysis. For information, East Area Committee, on 29 October, took the decision to support the scheme in principle and to contribute a further £60,000. North Area Committee, on 12 November also took the decision to support the scheme in principle and contribute a further £20,000.

Appendix 1 gives a summary of the issues, options and funding possibilities. West/Central Area Committee are asked to take particular note of their uncommitted budget.

Recommendation: *Officers recommend that West/Central Area Committee agree to implement Option 1 identified in Appendix 1, at a cost of a further £21,000 (total contribution of £61,000).*

Decisions: *To agree to Option 1 at a further cost of £21,000*

4.2 Mud Lane Lighting

This scheme involves a proposal to light beneath an archway on private land on Mud Lane.

It has been established that a revenue fund for the electrical supply and maintenance of lighting cannot be secured. Officers have investigated numerous possible funding streams for a revenue fund. Funding could be supplied by the Safer City Fund, but would only be available for the first 12 months and would be reliant on confirmation of funding following this first 12 month period. Research into solar powered lighting has also been carried out, but this still has a significant revenue cost for maintenance, cleaning and replacement of storage batteries etc.

Recommendation: *In view of the lack of revenue funding, to agree to omit the project from the Environmental Improvement project list.*

Decisions: *To agree to omit the project from the Environmental Improvement project list.*

5.0 NEW SCHEMES REQUIRING ADOPTION/DECISION

5.1 Proposal for reinstatement of railings surrounding Round Church grounds

Christian Heritage have returned to West/Central Area Committee to ask for support and part funding to reinstate the railings around the grounds of the Round Church for security reasons. Appendix 2 includes a letter from Christian Heritage stating their reasons for the request. It also includes an email of support from the neighbouring Cambridge Union Society.

Recommendation: *In view of the anti social behaviour occurring in the grounds of the Round Church, Officers recommend that West/Central Area Committee support the reinstatement of the railings.*

Decisions: *To adopt and, in principle, part fund a proposal to reinstate railing around the grounds of the Round Church.*

6. BACKGROUND PAPERS

See appendices.

7. IMPLICATIONS

- a) **Equal Opportunities Implications:** These are taken into account on individual schemes.
- b) **Environmental Implications:** All of the projects seek to bring about an improvement in the local environment.
- c) **Community Safety:** This has been included as one of the assessment criteria agreed by Committee and is considered on each project.

8. INSPECTION OF PAPERS

To inspect or query the background paperwork or report, please contact,

Andrew Preston

Environmental Projects Manager

Telephone: 01223 457271

Email: andrew.preston@cambridge.gov.uk

APPENDIX 1

RIVERSIDE CONFLICT REDUCTION AND ENVIRONMENTAL IMPROVEMENT SCHEME

The scheme is primarily to reduce conflict between cycles and motorised traffic at the junction of Abbey Road and Riverside. The vision for the overall future Riverside scheme is to create a pedestrian and cycle priority route linking the two green spaces of Stourbridge Common to Midsummer Common.

The detailed design and cost estimation task funded by East Area Committee has now been completed by Atkins Consultants Ltd, through the reverse agency agreement with the County Council as their design consultant.

The costs shown in Table.1 below list the estimated costs to complete the project based on the current design proposals and quality ambitions. The scheme would be constructed by the County Councils' framework Contractor, with management and supervision by the EIP Team and further highway authority supervision by County Highways.

Item	Estimated Cost £
Atkins initial design costs	60,000
Atkins completion of design	12,500
County Highways Costs (2.5% of Construction Costs)	12,263
Atkins Fees Contingency [5%]	3,625
Construction Cost	490,500
Construction Contingency [12%]	58,860
TOTAL	637,748

Table.1. Estimated Project Costs through to Completion.

A total estimated project allocation of £637,748 including contingencies is a significant investment, around £266 per square metre, and, once calculated prorata for the whole of Riverside, would lead to a total budget requirement of £2.66 million.

These estimates are based on the current quality of design, which is regarded as one of the principal elements to the vision for the Riverside. However, a value engineering exercise could be completed to reduce the

level of expenditure if it was felt appropriate. This would deliver the majority of the scheme objectives, but would have a significant detrimental impact on the quality of the finished product and vision for the Riverside as a whole.

Current Allocated Riverside Scheme Funding

There are currently three funding streams available to the Riverside Project.

- S106 monies from an agreement with Tesco in relation to their development on Newmarket Road, to be spent on public realm improvements to the surrounding area. This agreement was signed in 2002 and has a 10 year repayment clause. As such these funds must be spent within the next 3 years, otherwise they will have to be repaid to Tesco.
- Agreed funding from the capital joint funded cycleways budget.
- An allocation from the Environmental Improvement budget as agreed by the Area Committees.

A summary of the current agreed allocations is shown in Table 2 below.

	£	
TOTAL SCHEME COST (OPTION 1) as per Table 1	637,748	
East Area EiP Funding	(60,000)	Already spent
	577,748	
Capital Joint Funded Cycleways	(140,000)	
S106 Tesco Development	(214,357)	
	223,301	
North Area EiP Funding	(81,700)	
West/Central Area EiP Funding	(40,000)	
Allocation Deficit	101,691	

Table 2. Current Agreed Funding Allocations

Scheme Options

Officers have looked at various alternative options for the progression of the Riverside scheme and the three options listed below are the outcome of this work. Members are requested to indicate their support for a particular option to move the scheme forward.

Option 1

Deliver the scheme in accordance with the current design and construction costs of **£637,748**, as detailed in Table 1 of this report.

Option 2

Conduct a value engineering exercise to reduce the specification of the scheme and expenditure to within the original budget allocation of **£536,057**. This would involve a reduction in the specification and may include the following:

- Alterations to paving material specifications.
- Removal of the upgrade to the Street Lighting.
- Removal of the refurbishment of the railings.
- Reduce the total design area. (e.g. omit the area from the bridge to the cattle grid on Midsummer Common)

Option 3

Limit the scheme to the delivery of the cycle conflict reduction scheme at the junction of Abbey Road and Riverside, in order to spend the **£214,357** of S106 monies that would otherwise be lost.

Funding the Option 1 Shortfall

The allocation deficit for option 1 of £101,691 would require further funding from the EIP budget. Adding this to the existing contributions would give a total allocation of £283,391 from the EIP budget. One suggested simplified method of agreeing Area Committee allocations for this total, would be to split commitments by population in a similar way to the main annual EIP capital budget as shown in Table 3 below.

Area Committee	Existing Contribution £(000s)	% Population	Possible Contribution £(000s)	Variance £(000s)	Total available for allocation £(000s)
NORTH	81.7	29.6	84	+2	120
SOUTH	0	20.9	59	+59	31
WEST/CENTRAL	40	21.4	60	+20	181
EAST	60	28.1	80	+20	217
TOTAL	181.7		283	101	549

Table 3. Riverside EiP Area Committee Contributions by % Population

As can be seen from the 'Total available allocation' column above, South Area Committee would not have the available funds to make the level of contribution identified from this method. Another approach would be to make an assessment of where the greatest benefits of the scheme lie from a more subjective point of view. It could be assumed that the greatest benefits will be experienced by East and North Areas, based on the geographical location of the Riverside and the cycle route that passes along it. These Committee Areas also make up over 50% of the population of Cambridge and as such have larger budget allocations compared to the South and West/Central Areas. Based on these facts and the discussions that have already taken place with Area Committees, the allocations in Table 4 below are recommended to Members.

Area Committee	Existing Contribution £(000s)	Suggested Contribution £(000s)	Variance £(000s)	Total available for allocation £(000s)
NORTH	81.7	102	+20	120
SOUTH	0	0	+0	31
WEST/CENTRAL	40	61	+21	181
EAST	60	120	+60	217
TOTAL	181.7	283	101	549

Table 4. Suggested Area Committee Contributions

Recommendation : *Officers recommend that West/Central Area Committee agree to implement Option 1 at a further cost of £21,000 (total contribution of £61,000).*

Decision: *Agree To Option 1 at a cost of a further £21,000*

APPENDIX 2



CHRISTIAN HERITAGE,
The Round Church Vestry,
Bridge Street,
Cambridge, CB2 1UB,
United Kingdom
Tel +44 (0)1223 311602
Fax +44 (0)1223 306693
Email admin@christianheritage.org.uk
Web www.christianheritage.org.uk
Charity No. 1076750

To: Councillors, Cambridge City Council

November 2009

Proposal to re-instate railings on the wall of the Round Church, Bridge Street

Christian Heritage is approaching Cambridge City Council West/Central Area Committee for 50% part funding of a possible total of £45,000 for the re-instatement of the railings around the Church of the Holy Sepulchre or Round Church.

Christian Heritage is a Cambridge-based charity which was formed to run the Round Church as a visitor centre in 2001. It has a tenancy agreement with the owners St Andrews the Great Church PCC.

Christian Heritage wishes to re-submit a proposal that it re-instate railings on the low walls on three sides of the church ie. along the passage to the Union Society, the front of the church in Bridge Street and in Round Church Street. This would also involve hanging two gates in the gateways in Bridge Street and Round Church Street. Currently there is just one single wooden gate in Bridge Street. In addition new double gates are planned for the main entrance to the church. There are now no gates hanging at present. A light hanging above the double gate could be an additional feature.

The scheme

The design would be agreed with all necessary parties within the City Council, Diocese of Ely and English Heritage. We are aware that Christian Heritage would need to apply for planning permission and a Faculty to reinstate the railings in the first instance. It is envisaged that the railings would be light in appearance and similar to that shown on the attached print of the church in the 1880s.

The Round Church

The round part of the church was built around 1130 by the 'fraternity of the Holy Sepulchre' influenced by the round church in Jerusalem of the same name built in the 4th century by the Roman Emperor Constantine. It is one of only four remaining round churches in England and is currently visited by approximately 70,000 visitors a year. This includes local residents, visitors to Cambridge from around the UK and many from overseas. The appearance of the church grounds is therefore of the utmost importance.

Purpose and rationale

Since it took over the building Christian Heritage has sought to care for the building and the

...recovering the past...challenging the present...shaping the future

BOARD MEMBERS

grounds. It has created a visitor centre in the church and has appreciated cooperation with the City Council in re-landscaping the grounds. The church stands in one of the busiest areas of Cambridge. As well as visitors to the church, many use the open space of the church grounds sitting on the benches and on the grass in fine weather.

Re-instating railings would enable the gardens including flower beds to be much better maintained preventing people climbing over the walls and trampling on the beds.

It is planned that we lock the gates to the grounds from dusk to dawn. In the dark winter months locking up would be no earlier than 5pm when the church closes. This will prevent those who frequent the grounds at night from leaving empty bottles of alcohol, using the grounds as a toilet and undertaking acts of vandalism. The Head of Street Scene reports that members of his staff experience excessive demands on clearing the grounds each day especially from litter, cigarette ends and the result of the consumption of alcohol including evidence of urination. This has implications for health and safety. He has agreed that he will ensure that the gates are locked and unlocked each day.

There is a long standing rule issued by St Andrew the Great Church forbidding the possession or consumption of alcohol on the site. Over the years we have implemented this rule with the help of the police so that visitors are now more able to enjoy using the grounds. However, it is still a challenge ensuring the grounds are an alcohol free zone and locking the gates would mean that those with alcohol would have to leave with their bottles before they become even more unruly. The railings will help protect the church and site in the hours of darkness. With others on staff I frequently have to spend time on arriving at the church in the mornings clearing bottles, litter, even human excrement which is the result of the previous night's activity in the church grounds. Erecting railings would vastly improve the cleanliness and appearance of this famous city landmark making it available to be enjoyed by all from dawn to dusk daily.

Church railings are a common sight in the centre of Cambridge eg. St Andrew the Great, Holy Trinity, St Botolph's, St Bene'ts, St Clement's and St John's College opposite also have railings. It is not envisaged they would be overbearingly high, perhaps no more than two metres from the ground to the top of the railings.

Support

As well as the Head of Street Scene we have the full support of the Bursar at the Union Society (who has similarly sought to upgrade and improve their site and with whom we are working to re-instate an old light in the passage to the Union building), 'Dining Out' and the Cambridge College of Arts and Sciences both in Round Church Street. I look forward to getting the support of St Andrew the Great following a meeting of their property committee in January.

Funding

If the City Council could fund 50% of the cost of the project Christian Heritage would provide the remaining 50%.

We trust Councillors will look favourably on this proposal.



Douglas Gagne Studio

The Round Church Cambridge
circa 1880

John Holder

From: Bill Bailey <bursar@cus.org>
To: "Dinah.Foley-Norman@cambridge.gov.uk" <Dinah.Foley-Norman@cambridge.gov....>
CC: Martin Lown <martin.lown@christianheritage.org.uk>
Date: 18/11/2009 13:15
Subject: THE SECURITY OF THE UNION BUILDINGS AND ROUND CHURCH

Dear Dinah,

I was talking to Martin Low recently about the problems of vagrants frequenting the area around the Union buildings and the Round Church. He suggested I drop you an email about my concerns.

My main concern is the health and safety of the Union student members. Unfortunately, the area attracts more than our fair share of drunks (winos), tramps and drug users who are quite frightening to young students entering and leaving our buildings, especially at night. On more than one occasion they have actually attempted to enter our buildings and this has frightened my largely female staff, who have to deal with the problem! While we have now installed security doors internally, the outside problems remain. Every morning I tour the outside of the building to ensure that there are no vagrants sleeping on our property or needles or empty wine bottles left lying around! I have spoken to the police on a number of occasions over the past year about the problem of vagrants.

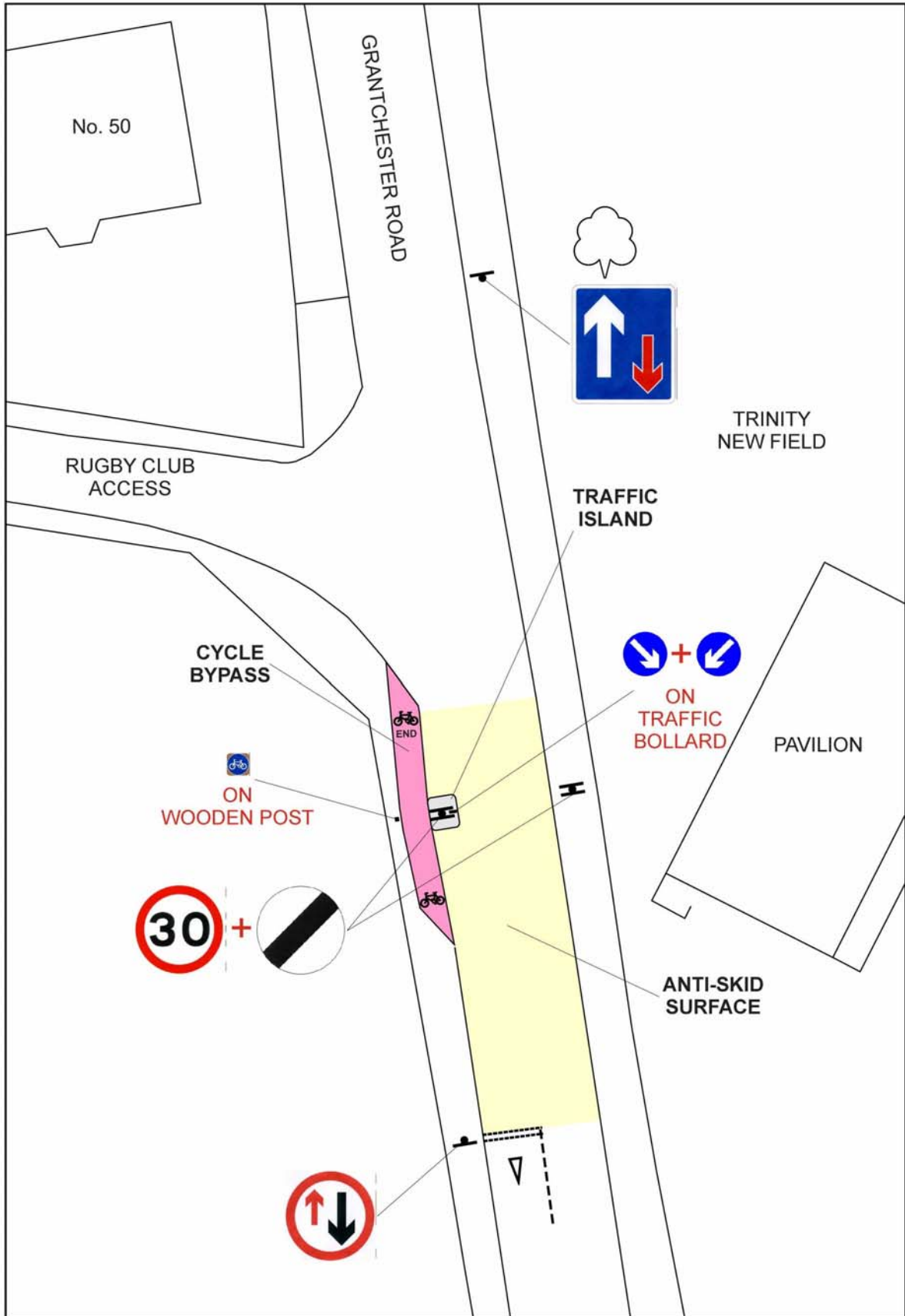
The focus of the vagrants' attention would appear to be the grounds of the Round Church who then they spill over into our area to defecate or sleep. Martin and I are collaborating on providing more lighting to the alleyway besides the Round Church which provides direct access to the Union main building. While I think this will reassure my students, it will not remove the problem of vagrants occupying the grounds of Round Church itself. Clearly the grounds need additional security to prevent the vagrants accessing the area. I discussed the possibility of installing a suitable (iron railing?) fence on top of the existing wall with Martin. I am convinced that this would provide the Round Church with the ability to secure its grounds, which in turn would stop the vagrants dominating the area, especially at night.

Aesthetically, the additional security of a fence would allow Martin and his people to look after the grounds inside the gardens and make them more welcoming to the many tourists (and to our celebrity guest speakers visiting the Union) the Round Church attracts. The same would be true of course for the people of Cambridge who have to put up with sight of vagrants daily contaminating the grounds of one of the most historic buildings in our city. In short, such a move would improve the appearance of the area and remove a key source of concern and potential threat to my students and staff members.

Please feel free to contact me should you require any further information.

Regards Bill
Colonel (Retd) W A Bailey MBE BSc FCMI
Bursar Cambridge Union Society
9A Bridge Street
Cambridge CB2 1UB

APPENDIX 3 ; GRANTCHESTER ROAD TRAFFIC CALMING



APPENDIX 4

ELIGIBILITY CRITERIA - as agreed by Executive Councillor (Environment) on 18 March 2003 with amendments agreed 22 March 2005

The essential criteria for consideration of funding of Environmental Improvement works are:

- Schemes should have a direct, lasting and noticeable improvement to the appearance of a street or area.
- Schemes should be publicly visible and accessible.
- Schemes must have the owners consent if on private land – unless there are exceptional circumstances by which Area Committee may wish to act unilaterally and with full knowledge and responsibility for the implication of such action.
- Schemes must account for future maintenance costs.

Desirable criteria – potential schemes should be able to demonstrate some level of:

- Active involvement of local people.
- Benefit for a large number of people.
- ‘Partnership’ funding.
- Potential for inclusion of employment training opportunities.
- Ease and simplicity of implementation.
- Potential for meeting key policy objectives (e.g. improving community safety or contributing to equal opportunities).

Categories of scheme ineligible for funding:

- Where a readily available alternative source of funding is available.
- Revenue projects.
- Schemes that have already received Council funding (unless it can be clearly demonstrated that this would not be ‘top up’ funding).
- Works that the City or County Council are under an immediate obligation to carry out (e.g. repair of dangerous footways)
- Play areas (as there are other more appropriate sources of funding including S106 monies)

The following categories of work were agreed as being eligible for funding by the Area Committees:

- Works in areas of predominately council owned housing
- Works to construct lay-bys where a comprehensive scheme can be carried out which not only relieves parking problems but achieves environmental improvements.

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Application Number	09/0648/FUL	Agenda Item	9
Date Received	3rd August 2009	Officer	Miss Amy Lack
Target Date	28th September 2009		
Ward	Newnham		
Site	Cambridge Tennis Club Wilberforce Road Cambridge Cambridgeshire CB3 0EQ		
Proposal Applicant	Erection of floodlights to courts, 3, 4 and 5. Stacey Lane Wilberforce Road Cambridge Cambridgeshire CB3 0EQ		

1.0 SITE DESCRIPTION/AREA CONTEXT

- 1.1 The Cambridge Lawn Tennis Club lies towards the southern end of Wilberforce Road on the western side. The site is accessed off Wilberforce Road via a short access road. The site comprises a single storey club house, eleven tennis courts and a car parking area.
- 1.2 Adjacent to the site to the north and northeast is the Emmanuel College Sports Ground, to the east Wilberforce Road and predominantly large detached residential dwellings. Land to the immediate south sites the University Athletics Centre which comprises a two-storey pavilion building, athletics track and field, a hockey pitch and car parking areas. To west of the site is the residential area of Perry Court and Clark Maxwell Road.
- 1.3 The site is located within Cambridge City Conservation Area No.2 (West) and allocated within the Cambridge Local Plan (2006) as a protected open space. The site falls outside the controlled parking zone (CPZ).

2.0 THE PROPOSAL

- 2.1 This application for full planning permission proposes the installation of eight columns measuring 8 metres in height, making provision for a total of 12 luminaries to illuminate courts 3,4 and 5

which are located on the southern row of the two rows of the existing eleven courts.

2.2 The application is accompanied by the following supporting information:

1. Design and Access Statement;
2. Disability Access Statement;
3. Ecological scoping survey; and
4. Technical Lighting Report

3.0 SITE HISTORY

Reference	Description	A/C, REF, W/D
C/78/0857	Erection of extension to existing sports pavilion	A/C
C/83/0956	Erection of flood lights	W/D
C/93/0899	Erection of floodlights and masts to 2no tennis courts.	A/C
C/95/0580	Erection of twelve 8 metre high columns supporting nineteen floodlights illuminating three tennis courts.	REF
C/02/0259	Erection of hard surface to existing tennis courts and associated fencing.	A/C
06/0282/FUL	Relay car park with block paving and pathway to club house.	A/C
07/1244/FUL	Installation of floodlighting to Tennis Courts.	W/D
08/0591/FUL	Floodlighting to tennis courts.	REF

3.1 Previous planning application reference 08/0591/FUL was refused for failing to provide sufficient information to demonstrate that the proposed lighting scheme was the minimum required to undertake the recreational activity on the site, that it would have a minimal impact upon residential amenities and local wildlife interests and would not have an adverse visual impact when in operation.

3.2 In response to the above reason for refusal this current application proposes the illumination of three courts as opposed to the four

that were proposed to be illuminated previously, omitting the court to the east, closest to Wilberforce Road. A Technical report that more thoroughly considers the impacts of the proposed lighting scheme has been submitted and the application is also accompanied by an Ecological Scoping Survey which the previous application failed to provide.

4.0 PUBLICITY

4.1	Advertisement:	Yes
	Adjoining Owners:	Yes
	Site Notice Displayed:	Yes

5.0 POLICY

5.1 Central Government Advice

5.2 PPS1 Delivering Sustainable Development (2005): Paragraphs 7 and 8 state that national policies and regional and local development plans (regional spatial strategies and local development frameworks) provide the framework for planning for sustainable development and for development to be managed effectively. This plan-led system, and the certainty and predictability it aims to provide, is central to planning and plays the key role in integrating sustainable development objectives. Where the development plan contains relevant policies, applications for planning permission should be determined in line with the plan, unless material considerations indicate otherwise.

5.3 PPS9: Biodiversity and Geological Conservation (2005): Paragraph 1 states that planning decisions should aim to maintain, and enhance, restore or add to biodiversity and geological conservation interests. In taking decisions, local planning authorities should ensure that appropriate weight is attached to designated sites of international, national and local importance; protected species; and to biodiversity and geological interests within the wider environment.

5.4 PPG15 Planning and the Historic Environment (1994): This guidance provides advice on the identification and protection of historic buildings, conservation areas and other elements of the historic environment.

5.5 **PPG17 Sport and Recreation (1991):** Describes the role of the planning system in assessing opportunities and needs for sport and recreation provision and safeguarding open space which has recreational value.

5.6 **Circular 11/95 – The Use of Conditions in Planning Permissions:** Advises that conditions should be necessary, relevant to planning, relevant to the development permitted, enforceable, precise and reasonable in all other respects.

5.7 **East of England Plan 2008**

SS1 Achieving sustainable development
ENV6 The historic environment
ENV7 Quality in the built environment

5.8 **Cambridge Local Plan 2006**

3/1 Sustainable development
3/4 Responding to context
3/7 Creating successful places
3/11 The design of external spaces
4/2 Protection of open space
4/7 Species Protection
4/11 Conservation Areas
4/13 Pollution and amenity
4/15 Lighting
6/2 New leisure facilities

5.9 **Supplementary Planning Documents**

5.10 **Cambridge City Council (May 2007) – Sustainable Design and Construction:** Sets out essential and recommended design considerations of relevance to sustainable design and construction. Applicants for major developments are required to submit a sustainability checklist along with a corresponding sustainability statement that should set out information indicated in the checklist. Essential design considerations relate directly to specific policies in the Cambridge Local Plan 2006. Recommended considerations are ones that the council would like to see in major developments. Essential design considerations are urban design, transport, movement and accessibility, sustainable drainage (urban extensions), energy, recycling and waste facilities, biodiversity and pollution. Recommended design

considerations are climate change adaptation, water, materials and construction waste and historic environment.

5.11 Material Considerations

5.12 Biodiversity Checklist for Land Use Planners in Cambridgeshire and Peterborough (March 2001) - This document aims to aid strategic and development control planners when considering biodiversity in both policy development and dealing with planning proposals.

5.13 Cambridge City Nature Conservation Strategy – Enhancing Biodiversity (2006): and Cambridge City Wildlife Sites Register (2005): Give guidance on which habitats should be conserved and enhanced, how this should be carried out and how it relates to Biodiversity Action Plans.

6.0 CONSULTATIONS

Cambridgeshire County Council (Engineering)

6.1 No objection.

Head of Environmental Services

6.2 No adverse comments. The lighting plan suggests the potential light spillage is controlled to the application site and as such light nuisance is unlikely and there will not be significant detriment to the amenity of neighbouring properties from the light. Environmental Health has no record of complaints about noise or light from the courts which are already floodlit. It is possible that noise from players on the courts may be a problem as the courts are used further into the evening and early morning but this impact is considered negligible. To prevent problems of noise or from lights being left on all night it is suggested a condition restricting the hours of use between 0700hours and 2200hours be imposed.

Sport England

6.3 Consultation is non-statutory given there is no impact upon existing playing fields but Sport England make the following observations: In promoting the installation of floodlighting Sport England accept local authorities need to account for issues such

as hours of use, lighting levels and impact of light pollution upon residential amenity. From the information submitted Sport England are satisfied that the levels of light spillage outside the immediate court area will be very low and will not impact upon local residents, especially given two courts are already floodlit. These existing courts are closer to residential uses than the proposed additional lighting. The decision to reduce the number of courts to be illuminated further mitigates the impact of the proposal comparable to the previous application. The light levels ensure a minimum total court coverage of 500lux which meets the standards for all levels of tennis competition as contained within the Society of Light and Lighting's publication 'Lighting Guide 4: Sports Lighting' (2006).

- 6.4 Sport England are supportive of the scheme as outlined which is in compliance with Sport England policy and wider government objectives to raise participation in sport and physical activity.

Conservation

- 6.5 The Conservation Officer raises no objection to the proposal but makes the following comments regarding the impact upon the Conservation Area; A greener part of the Conservation Area, adjacent to the Emmanuel College Sports Pavilion a Building of Local Interest and a Grade II Listed Building in Wilberforce Road. The existing floodlight columns are not elegant, but are functional, have hoods to control light spillage and are painted as opposed to shiny or reflective in finish. Whilst these are not that noticeable additional numbers of similar units will have more of a visual impact, having a dense feeling of tall masts. The submission fails to give a detailed impression of how this will potentially read when the luminaries are switched off. The visual impact of the proposed development when the luminaries are switched on is more a consideration of light spillage as opposed to the physical presence of the masts.
- 6.6 The suburban area is not unlit at night there are street lights, security lights on households and the Coton Footpath has footway lighting along this adjacent length. Equally tennis clubs are primarily suburban institutions and their presence should be accepted in these areas. The sports grounds are on the edge of the residential area and as such do provide a 'green buffer' zone before the more rural city edge. Nevertheless West Cambridge is to be developed over time and will take on a different character.

- 6.7 This development is not considered to make a notable difference to the Conservation Area different to what is there now. There will be a modest daylight impact from the increased number of masts, and night impact from additional artificial light, but based on the technical report this is to be to minimal degree. The Observatory may find the 'background' light intrusive but this is somewhat different to what residents may perceive 'normal' levels of suburban artificial light at night.

Natural England

- 6.8 Mindful that the survey methodology for inspection of the trees on site was not conducted at an optimal time of year no objection is raised subject to conditions which require the infilling of the existing hedgerow along the southern boundary to help screen light spillage and the installation of directional hoods to the proposed luminaries.
- 6.9 The above responses are a summary of the comments that have been received. Full details of the consultation responses can be inspected on the application file.

7.0 REPRESENTATIONS

- 7.1 The owners/occupiers of the following addresses have made representations in objection to the application:
- 7A, Adams Road, Cambridge CB3 9AD
 - 13, Adams Road, Cambridge CB3 9AD
 - 17, Adams Road, Cambridge CB3 9AD
 - 1, Clarkson Close, Cambridge CB3 OEJ
 - 11, Clarkson Close, Cambridge CB3 OEH
 - 7, Wilberforce Road, Cambridge CB3 0EQ
- 7.2 The following local Resident's Associations made representations in objection to the application;
- North Newnham Residents' Association, 27, Madingley Road, Cambridge CB3 0EG
 - West Cambridge Preservation Society, 10, Adams Road, Cambridge CB3 9AD

7.3 The representations can be summarised as follows:

- Increased disturbance and noise into evening hours directly impacting upon neighbouring residential;
- Light pollution will have a significant impact upon the conservation area, green belt and residential amenity of nearby residents
- The columns of the floodlights will be an eyesore interrupting a rural view;
- The proposed lighting is more powerful than those which exist on the site;
- Orientation of 65 degrees will cause extensive light spill;
- High levels of lighting will affect local wildlife especially given it being adjacent to the environmentally sensitive wildlife corridor of Coton footpath;
- Will effect astronomical observation from the observatory to the north;
- Potential to generate more traffic present highway safety issues;
- The application is contrary to the Cambridge Local Plan (2006);
- Proposed floodlighting at the neighbouring University Athletics ground in conjunction with that proposed by this application will result in a substantial lighting output detrimental to nearby residents;
- The application lacks a significant amount of information from which to determine a decision.

7.4 The above representations are a summary of the comments that have been received. Full details of the representations can be inspected on the application file.

8.0 ASSESSMENT

8.1 From the consultation responses and representations received and from my inspection of the site and the surroundings, I consider that the main issues are:

1. Principle of development
2. Context of site, design and external spaces
3. Residential amenity
4. Highway safety
5. Third party representations

Principle of Development

- 8.2 The principle of floodlighting and the appropriateness of such development on this site has already been accepted by the granting of previous permission C/93/0899 for the erection of floodlights and masts to serve tennis courts 1 and 2.
- 8.3 Cambridge Local Plan 2006 policy 6/2 states that development for the improvement of a leisure facility will be permitted if it improves the range, quality and accessibility of facilities, is of an appropriate scale for the locality, and would not have a negative impact on the vitality and viability of the City Centre and proposals for improvements will be supported providing that there would not be undue intrusion or significant adverse impact on the immediate locality or wider environment.
- 8.4 This application must, therefore, demonstrate that there is an essential need for the proposed lighting to be appropriate to the surrounding area, and that this would improve the quality of the existing sports facility. I am satisfied that this application appears to firmly enhance sporting provision in Cambridge by developing an existing facility to ensure that its use is maximised to make the best use of land and facilities. I consider that the improvement and enhancement of existing facilities that allow these facilities to evolve with changing needs over time are not unreasonable and are supported by policy 6/2 of the Cambridge Local Plan 2006 that notes the scarcity of land for such developments and promotes the efficient use of land for such uses in suitable locations. There is no intrinsic harm in the development of this existing sports site to meet contemporary requirements and this in fact is the most efficient and effective use of such sites.
- 8.5 Sport England have stated that they are supportive of the proposal which is in compliance with Sport England policy and wider government objectives to raise participation in sport and physical activity. They state that there is a strong strategic case for improving these facilities and confirm that light levels proposed are the minimum required to ensure a minimum total court coverage which meets the standards for all levels of tennis competition as contained within the Society of Light and Lighting's publication 'Lighting Guide 4: Sports Lighting' (2006).

- 8.6 In making my recommendation I am also mindful of planning application 07/0939/FUL which proposes the erection of floodlights to serve the athletics track and existing and proposed hockey pitches at the University Sports and Athletics Track adjacent to the south of the application site, and the recent decision by the Planning Inspectorate regarding the condition placed on planning permission reference C/02/0483/FP relating to floodlights on the Cambridge Rugby Union Club, Grantchester Road, Cambridge. This required the 10 lighting columns on that site to be lowered to a height not exceeding 8 metres from 16 metres from 1 May to 1 August each year.
- 8.7 I consider that the use of the site for sports and recreation purposes has already been accepted and this function is part of the existing landscape character and appearance of surrounding area, and that tennis clubs such as these are primarily suburban institutions and their presence is to be expected in such areas. I consider the installation of the proposed floodlights to be beneficial to this existing site, significantly enhancing its quality and accessibility. As such, the development is considered acceptable, in principle, and is therefore in accordance with policies 4/2 and 6/2 of the Cambridge Local Plan 2006.

Context of site, design and external spaces

- 8.8 Local Plan policy 3/4 states that development must positively respond to its context, and Local Plan policy 6/2 that development for sports or leisure facilities must be of an appropriate scale for its locality. Policy 4/2 of the Local Plan states that development will not be permitted which would be harmful to the character of, or lead to the loss of, open space of environmental and/or recreational importance.
- 8.9 Policy 4/15 of the Cambridge Local Plan 2006 specifically refers to lighting and states that development which includes new external lighting or changes to existing external lighting should provide details of the lighting scheme demonstrating that it is the minimum required to undertake the task (taking into account safety and crime), light spillage is minimised, the impact on residential amenity is minimised and the impact on wildlife and the landscape is minimised, particularly on sites at the edge of the City.

- 8.10 The site is very visibly developed as a sports ground and is notably a manmade landscape including the clubhouse, associated car parking, hard surfacing and existing flood lighting to serve the two eastern most tennis courts closest to the club house and the residential of Perry Close.
- 8.11 The proposed floodlights are appropriate to the site character and context of the sports ground and whilst such columns and luminaries will undoubtedly have a visual impact on the site and from the surrounding area, I feel that the actual visual impact from the number of very slender columns proposed, with minimal visual mass, set in a maturing and well landscaped environment, is acceptable, and would have a neutral visual impact when viewed from street level. Given this minimal mass I feel that the general openness of the site would be retained given the considerably more open land to the west and south. In this regard, I am of the opinion that this element of the proposal would not introduce any significant visual harm and is an improvement upon the previous scheme proposed under planning reference 08/0591/FUL given the reduction number of columns and luminaries required as a result of the omission of flood lighting to the far south eastern court, court 6.
- 8.12 I am satisfied that vegetation which serves to significantly screen the existing courts and lighting columns from Perry Close and Wilberforce Road will similarly serve to mitigate the visual impact of the proposed floodlighting during hours of natural light upon the street scene of Wilberforce Road and the surrounding Conservation Area and as such I am of the opinion that the proposal is compliant with East of England Plan (2008) policies ENV6 and ENV7, and Cambridge Local Plan (2006) policies 3/4, 4/2, 4/11,4/15 and 6/2.

Residential Amenity

- 8.13 One of the key considerations in the assessment of this planning application is whether the submitted scheme would result in a significant material detriment to the amenity of nearby residential properties.
- 8.14 The nearest proposed floodlighting column to the nearest residential property to the east is approximately 175 metres away, an additional 10 metres compared to previously refused 08/0591/FUL and to the west approximately 48 metres so given

the minimal mass of the columns themselves, I have no concerns that the lighting columns and attached luminaries will result in a significant overbearing or unduly enclosing impact. The key assessment is that of light emanating from the site and whether this would result in significant harm to nearby residential occupiers.

8.15 Whilst it is noted that the area of illuminated space will be significantly greater than the area currently illuminated, and as such there may be a greater visual awareness of the site when it is illuminated, I am of the view that with suitable control over the angle of the lighting heads and the type of the luminaries proposed, that are designed to produce minimal spill the impact from the lighting columns themselves, can be mitigated to a successful degree and light focused onto the courts where it is required. I suggest this be further controlled by the imposition of a condition to limit the hours that the floodlighting may be lit as recommended by the Environmental Health Officer. Subject to this I consider the impact of the illumination acceptable.

8.16 Environmental Health have raised no objection to the proposal. With that response in mind, and given that no further conditions have been recommended by that section other than that suggested above, I am satisfied that there will be no significantly detrimental impact from the lighting upon the residential occupiers of the nearby residential occupiers in relation to the specific aspects of this scheme to warrant refusal.

8.17 With regard to concerns raised over an intensification of use of the site and the potential car parking issues that may arise as a result, I am firmly of the view that this application for floodlighting would not result in the site being used more intensively to a level that would be detrimental to the residential amenity of neighbouring occupiers. What it is likely to do is extend and maximise the use of the existing facilities into times when, due to the lack of light, play could not otherwise have been undertaken. In this manner, the site would be used more intensively and more widely than presently in the darker months of the year, making best use of existing land and facilities, at times when the site would otherwise be underutilised. However, the overall capacity of the grounds and pitches remains unaltered and I see no difference between the site being used into the evening in the summer months when it would be lit naturally, and in the same way in the winter months, when it would be used in a similar manner.

- 8.18 In my opinion the proposal adequately respects the residential amenity of its neighbours and constraints of the site and as such consider that it is compliant with Cambridge Local Plan (2006) policies 3/4, 3/7 and 4/13.

Wildlife

- 8.19 It is acknowledged that artificial lighting can affect a range of species, and so their presence in and around the site should be considered in relation to any potential effects the lighting may have upon them. The applicant has submitted an Ecological Scoping Survey given the ecological sensitivity of the site and its location near to the green belt. Based on the information provided in this survey Natural England raises no objections to the proposed development but requests conditions be imposed as recommended by the survey. These include the filling of gaps in the existing hedgerow to the south of the site and them being allowed to thicken in order to help screen any light spillage towards nearby ponds and ensuring that directional hoods are installed to the proposed luminaries in order to minimise the impact upon wildlife whilst the lights are in use. The Government and Conservation Advisor for Natural England acknowledges in her response the survey failing to conduct the inspection of the trees on site at an optimal time of year but mindful of this does not consider the proposal will have a significant adverse impact upon the identified protected species.

- 8.20 In addition to the suggested conditions the Government and Conservation Advisor suggests the applicant be informed that planning permission does not absolve the development from complying with the relevant law, including obtaining and complying with the terms and conditions of any licenses required as described in Part IV B of Circular 08/2005. Subject to the imposition of the above recommended conditions and informative I consider the proposal compliant with policy 4/6 of the Cambridge Local Plan (2006).

Highway Safety

- 8.21 Some concern has been raised with regard to the increased number of people coming to use the tennis courts in the evening hours and the potential for accident with an increased use of the junction entering and leaving the site onto Wilberforce Road. However, no objections have been raised by the highway authority

with regard to highway safety. As such I am satisfied that there is not a highway safety issue and the proposal is compliant with Cambridge Local Plan (2006) policy 8/2.

Third Party Representations

8.22 With regard to the impacts upon the Institute of Astronomy I consider the imposition of the condition regarding hours of illumination and illumination output as discussed above will serve to mitigate their impact.

8.23 I am of the opinion that the other main issues raised in the submitted representations have been fully addressed in the main body of text above.

9.0 RECOMMENDATION

APPROVE subject to the following conditions:

1. The development hereby permitted shall be begun before the expiration of three years from the date of this permission.

Reason: In accordance with the requirements of section 51 of the Planning and Compulsory Purchase Act 2004.

2. The floodlights hereby approved shall only be switched on between 0700hours and 2200hours unless the local planning authority gives written consent to any variation.

Reason: To protect the amenities of nearby residents (Cambridge Local Plan 2006 Policy 4/13 and East of England Plan 2008 policy ENV7)

3. The hedgerow along the southern boundary of the site shall improved to the satisfaction of the local planning authority by way of planting with the same species during the next practicable planting season. All planting works shall be carried out to a reasonable standard in accordance with the relevant recommendation of the appropriate British Standard or other recognised code of good practice and agreed in writing with the local planning authority. Any planting that, within a period of five years after planting, is removed, dies or becomes damaged or defective, shall be replaced as soon as is reasonably practicable with others of similar species, size and number unless the local planning authority gives written consent to any variation. These improvements shall be made in accordance with the approved details.

Reason: To thicken the hedgerow in order to mitigate against the impact of light spillage upon nearby pond life (Cambridge Local Plan 2006 policy 4/7).

4. Notwithstanding the details shown on the approved plans directional hoods shall be fitted to all the luminaries hereby approved and shall be retained thereafter unless prior agreement, in writing, is first given by the local planning authority to any variation.

Reason: In order to control the projection of the light emitted from the luminaries thereby reducing light spillage to protect the amenities of nearby residents (East of England Plan 2008 policies ENV6 and ENV7 and Cambridge Local Plan 2006 policies 3/4, 4/13 and 4/15).

INFORMATIVE: The applicant is advised that planning permission does not absolve the requirement to comply with the relevant law, including obtaining and complying with the terms of conditions of any licences required as described in Part IV B of the circular.

Reasons for Approval

1. This development has been approved, conditionally, because subject to those requirements it is considered to generally conform to the Development Plan, particularly the following policies:

East of England plan 2008: Policies SS1 and ENV6, ENV7

Cambridge Local Plan (2006): Policies 3/4, 3/7, 3/11, 4/2, 4/7, 4/11, 4/13, 4/15 and 6/2

2. The decision has been made having had regard to all other material planning considerations, none of which was considered to have been of such significance as to justify doing other than grant planning permission.

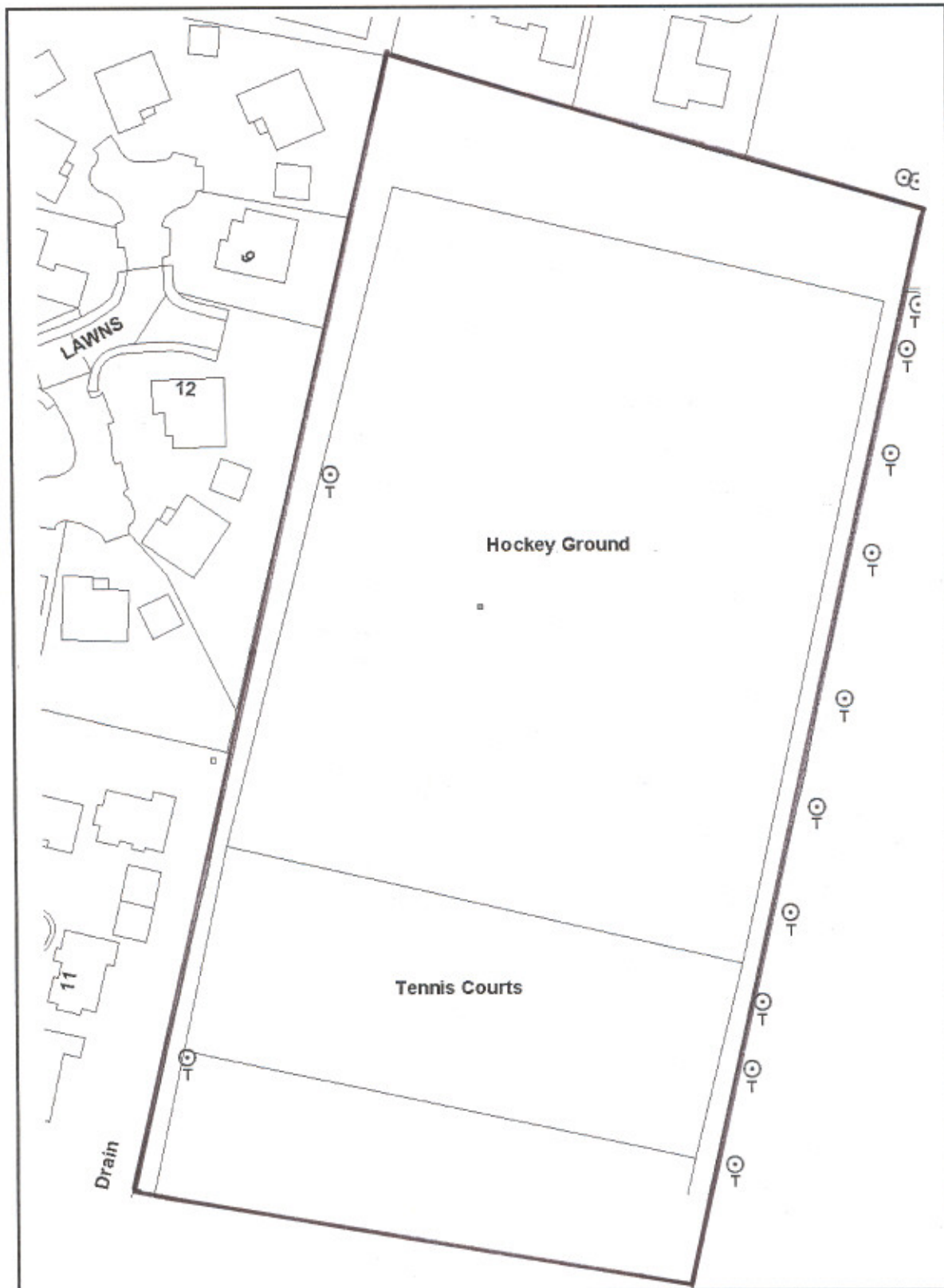
These reasons for approval can be a summary of the reasons for grant of planning permission only. For further detail on the decision please see the officer report by visiting the Council Planning Department.

LOCAL GOVERNMENT (ACCESS TO INFORMATION) ACT 1985

Under Section 100D of the Local Government Act 1972, the following are “background papers” for each report on a planning application:

1. The planning application and plans;
2. Any explanatory or accompanying letter or document from the applicant;
3. Comments of Council departments on the application;
4. Comments or representations by third parties on the application as referred to in the report plus any additional comments received before the meeting at which the application is considered; unless (in each case) the document discloses “exempt or confidential information”
5. Any Structure Plan, Local Plan or Council Policy Document referred to in individual reports.

These papers may be inspected by contacting John Summers (Ext.7103) in the Planning Department.



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